

Amended and Restated
Development Plan and Tax Increment Financing Plan
2023



City of Alpena
Alpena County, Michigan
Downtown Development Authority



City of Alpena
Alpena County, Michigan
Downtown Development Authority

AMENDED and RESTATED DEVELOPMENT PLAN and TAX INCREMENT FINANCING PLAN

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DEVELOPMENT PLAN

Purpose Of The Downtown Development Authority Act

Part 2 of Act 57 of Public Acts of 2018, commonly referred to as the Downtown Development Authority was created in part to correct and prevent deterioration within business districts to promote economic growth and revitalization; to encourage commercial revitalization and historic preservation; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation of a downtown development authority board; to authorize the levy and collection of taxes, the issuance of bonds and the use of tax increment financing in the accomplishment of specific development activities contained in locally-adopted development plans.

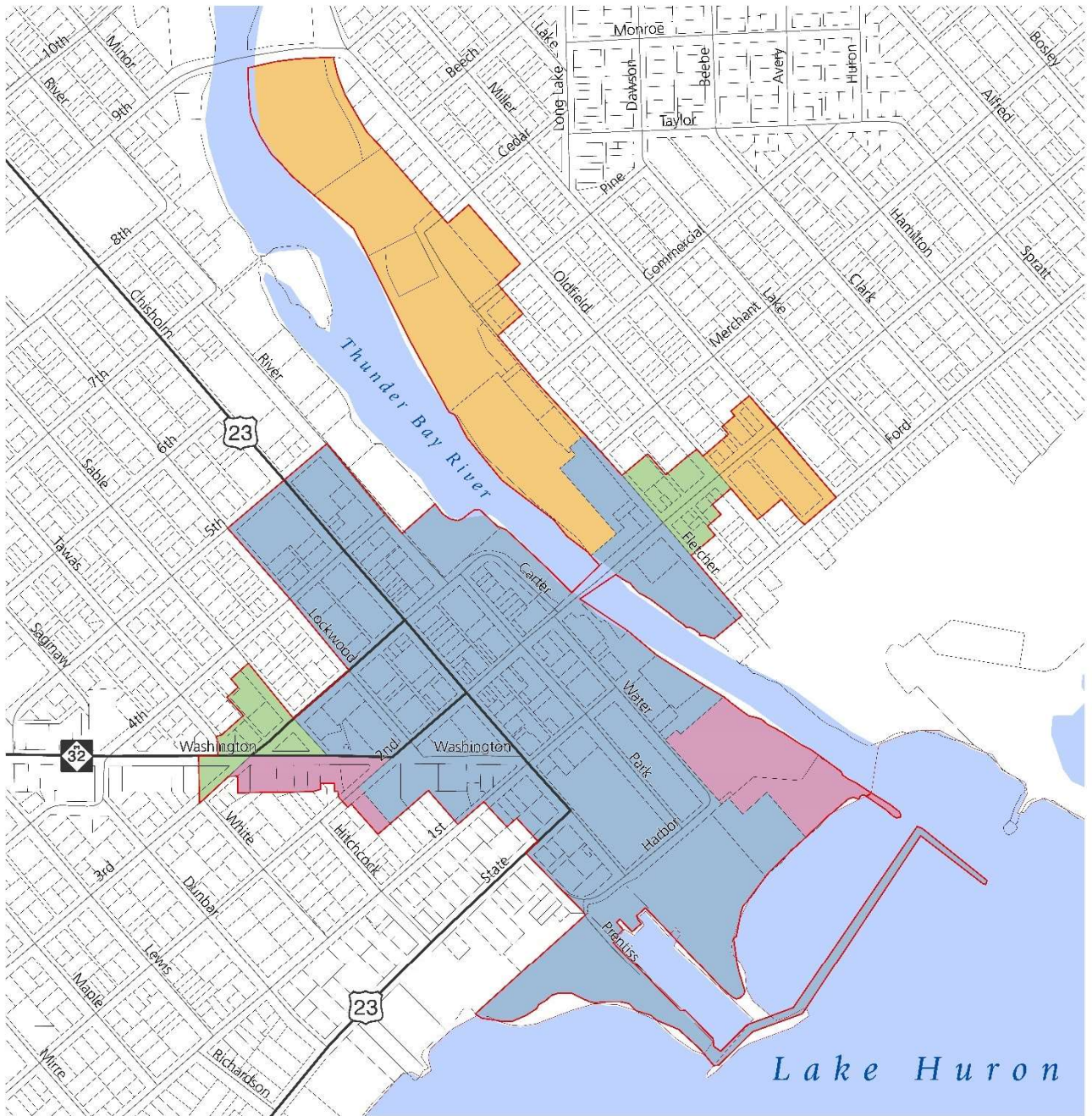
The Act seeks to attack problems of urban decline, strengthen existing areas, and encourage new private developments in Michigan downtowns. It aims to accomplish this goal by providing communities with the necessary legal, monetary, and organizational tools to revitalize economically distressed areas through public-initiated projects or privately motivated development projects. The manner in which downtown development authorities choose to use these tools depends on the problems and opportunities facing each redevelopment area and the development priorities sought by the community and board in revitalizing its area.

Creation of the Downtown Development Authority

On April 21, 1980, the City Council of the City of Alpena adopted Ordinance No. 110, creating a Downtown Development Authority under Public Act 179 of 1975 and designating the boundaries of the Authority district within which the Authority will exercise its powers. The 1980 district included the core downtown area within an area generally bounded by Fifth Avenue, Thunder Bay River, Fletcher Street, and Sable Street. In 1988, the downtown development authority district expanded to include selective parcels along Washington and Fifth Streets. In 1988, the district was again expanded to include properties on the block of N. Second Street from Oldfield Street to Miller Street. In 2004, the district was expanded to include the former Fletcher Paper Company property along the Thunder Bay River and Fletcher Street. In 2023, the district was expanded to include properties along W. Chisholm Street from 5th Street to north of N. 14th Street to the Thunder Bay River.

Basis for the Development Plan

The Downtown Development Authority Act provides the legal mechanism for local officials to address the need for economic development in the redevelopment district. This Development Plan and Tax Increment Financing Plan amends and restates the 1981, 1985, 1988, and 2004 Development Plans and Tax Increment Plans for the original downtown development district by amending the type of projects and increasing the expiration of the plan to fiscal year ending December 31, 2051.

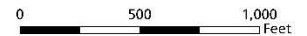


CITY OF ALPENA

Downtown Development Authority

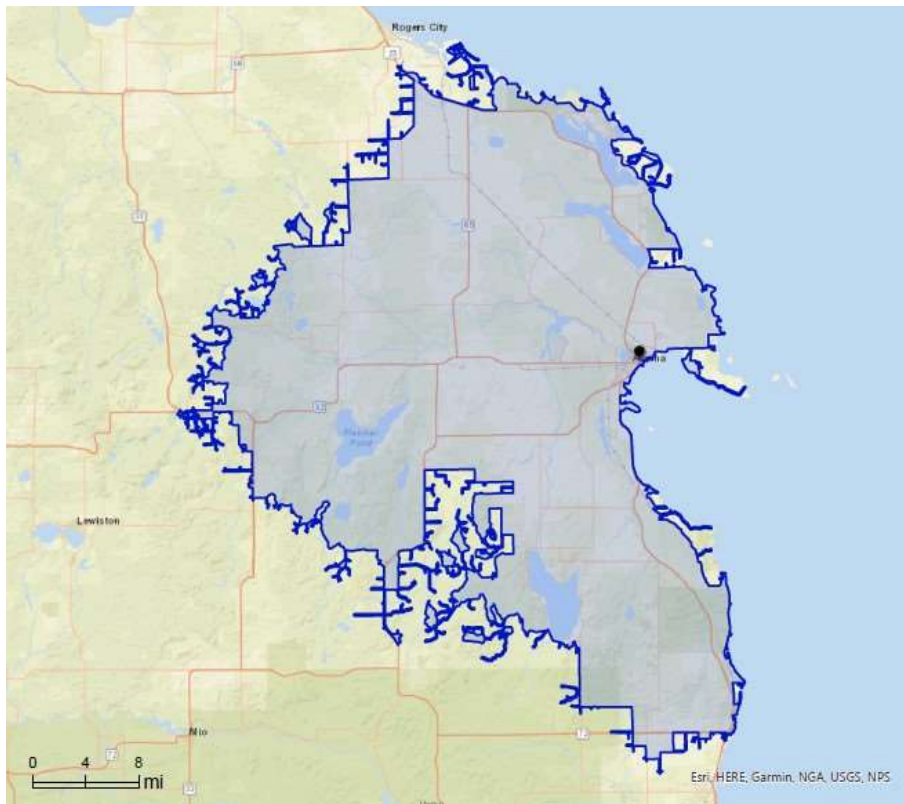
Data Sources: State of Michigan Geographic Data Library, City of Alpena, Esri Basemap, Lewis & Lewis Surveying

- Downtown Development Area
- Original - 1981
- Addition - 1985
- Addition - 1988
- Addition - 2004



ALPENA MARKET OVERVIEW

The Alpena market covers a significant geographic area in northeast Michigan, spanning south to Harrisville, west to Hillman, and north into Presque Isle County just south of Rogers City. This 40-minute drive time serves 39,475 people and 17,845 households. The map below illustrates the geographic extent of the market area. Downtown Alpena and the business districts in Alpena Township west and south of the City will likely capture the largest share of potential retail spending demand.



The retail demand outlook for 2022 and 2027 indicates a positive market trend in household expenditures within all categories.

Category	2022 Spending	2027 Demand	Spending Growth
Apparel and Services	\$26,955,197	\$31,060,963	\$4,064,766
Entertainment	\$47,014,802	\$54,116,303	\$7,101,501
Food at Home	\$78,441,230	\$90,283,009	\$11,841,779
Food Away from Home	\$49,1125,755	\$56,527,876	\$7,402,121
Household Furnishings	\$18,763,582	\$21,590,394	\$2,826,812

Source: Esri forecasts for 2022 and 2027; Consumer Spending data are derived from the 2018 and 2019 Consumer Expenditure Surveys, Bureau of Labor Statistics.

GENERAL DEVELOPMENT PLAN

The need for establishing the Development District (referred to as "Development Area") is founded on the basis that the future success of Alpena's current effort to revitalize its business districts will depend, in considerable measure, on the readiness and ability of its public sector to initiate general improvements that strengthen the business districts and to encourage and participate where feasible in the development of new private uses that demonstrate the creation of new jobs, the attraction of new business, and the generation of additional tax revenues.

The General Development Plan referenced herein suggests the following:

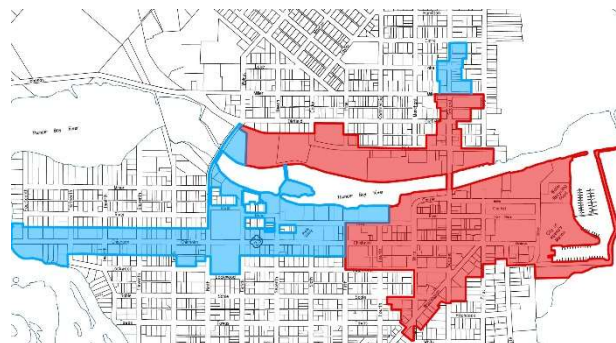
- Continue implementation of the 2017 DDA Strategic Plan,
- Continued redevelopment of the commercial area within the district by encouraging the reinvestment of public and private funds,
- Efforts to integrate the commercial, residential, and mixed-use properties within the development area,
- Efforts to maximize access to the Thunder Bay River and Lake Huron waterfront,
- Efforts to create development opportunities for new commercial and residential developments,
- Installation of pedestrian improvements that would support and strengthen the business district, such as streetscape improvements, linkages with public and private facilities, and
- Integration of transportation enhancements, improving circulation and traffic in and around the downtown area.

DEVELOPMENT PLAN

1. Designation of Boundaries of the Development Area

The Development Area boundary is within the jurisdictional limits of the City of Alpena and the City of Alpena Downtown Development Authority. The City of Alpena established the Downtown Development Authority under Act 57 of 2018, as amended, through the adoption and publication of City Council Ordinance 110, adopted on April 21, 1980, with subsequent expansions in 1985, 1988, and 2004. The Development Area boundary is contiguous with the DDA District boundary.

The fifth expansion of the DDA District is currently being contemplated. This district will extend on the south side of the Thunder Bay River along Chisholm Street from Fifth Street to the Thunder Bay River and include non-residential properties along River Street. On the side of the Thunder Bay River, the district will extend from its current northwest boundary to Ninth Street and along Second Street from Miller to Clark Street. The area demarcated in blue shows the proposed expansion area.



2A. Location and Extent of Existing Streets and Other Public Facilities

Public rights-of-way along Chisholm, State, Prentiss, Harbor, Washington, Fletcher, Park, Water, First, Second, Third, Fourth, and Fifth Streets under the jurisdiction of the City of Alpena and the State of Michigan. Public facilities within the development area include the Alpena City Hall, the Thomas Stafford Dog Park, the Alpena Marina, the sewage treatment plant, the U.S. Post Office, and various public parking lots. Public parks inside the Development Area include Culligan Plaza, Chisholm St. Pocket Park, Rotary Island Mill Park, Avery Park, Alpena Skate Park, and two Riverfront Parks.

2B. Location, Character, and Extent of Existing Public and Private Land Uses within the Development Area

Street Right-of-Way: Existing Boundary

Street	Approximate Limits	
Miller Street	Just west of 2 nd Street	Ford Street
Oldfield Street	Just west of 2 nd Street	Just east of 2 nd Street
Fletcher Street	Pine Street	Just east of 2 nd Street
Carter Street	River Street	Pine Street
Water Street	2 nd Street	Harbor Street
Park Street	Carter Street	Harbor Street
Chisholm Street	5 th Street	Harbor Street
Lockwood Street	5 th Street	Washington Street
Sable Street	Just east of 4 th Street	Washington Street
Tawas Street	Just east of Washington Street	Washington Street
Washington Street	Just east of 3 rd Street	Chisholm Street
River Street	5 th Street	Carter Street
Harbor Street	Prentiss Street	Water Street
1 st Street	Just southwest of Washington	Water Street
2 nd Street	Just northeast of Hitchcock	Miller Street
3 rd Street	Just southwest of Washington	Carter Street
4 th Street	Lockwood Street	Park Street
5 th Street	Lockwood Street	River Street

Street Right-of-Way: Expansion Boundary

Street	Approximate Limits	
Chisholm Street	Fifth Street	Thunder Bay River
River Street	Fourth Street	Ninth Street
Ninth Street	Lockwood Street	Oldfield Street
Second Street	Miller Street	Clark Street
Lake Street	150 feet NW of 2 nd	150 feet SW of 2 nd Street

Public Recreation Facilities

Public recreation facilities in the DDA District and Development Area include the Alpena Municipal Marina, Southern Riverfront Park, North Riverfront Park, Waterfront Park, Chisholm Street Park, Culligan Plaza, and Avery Park.

Private Land Uses

- Residential – There are approximately 60 second-story units within the area, which are used for short-term, vacation, or long-term rentals. There are about 15 single-family homes within the district and 5 multi-family homes.
- Commercial – Commercial properties within the development area include the historic downtown district

centered on Second Avenue and businesses along Chisholm Street (US-23) and M-32. The downtown business area reflects a traditional pattern of zero-lot-line buildings with on-street and off-street public parking lots. The downtown is more pedestrian-oriented than the commercial land use along US-23. Commercial properties along the later traffic corridors are more vehicular and have on-site parking. There are approximately 200 businesses within the development area.

- Industrial – Alpena Oil is located within the Development Area and classified under this plan as an industrial land use.
- Transportation - No daily private transportation facilities, such as railroad lines and/or truck terminals, are within the Development Area.

Private land uses include various commercial, professional offices, and residential properties.

3. Location and Extent of Proposed Public and Private Land Uses.

Private:

- Hotel development on the Alpena Power Site at 123 Water St.
- Renovation of three theaters downtown, including the Sanctuary Cinema (101 S. Second Ave), the State Theater (206 N. Second Ave), and Thunder Bay Theatre (400 N. Second Ave).
- Renovation of the mixed-use Vaughn building, spanning the block of North Second Avenue near the River
- Mixed-use development of the previous Habitat for Humanity site at 400 W. Chisholm St.

Public:

- Continued revitalization of the Alpena Marina, operated by the City of Alpena
- Culligan Plaza redesign (corner of 2nd Ave. and Chisholm St) by the City of Alpena

4. Legal Description of the Development Area

The boundaries of the Downtown Development Authority shall be as set forth on that map attached hereto and made a part hereof by reference and as described as follows:

Existing Boundary

The Downtown Development Authority District was established in 1980 and expanded in 1985, 1988, and 2004.

City of Alpena, Alpena County, State of Michigan:

Note – “City” refers to the City of Alpena.

Beginning at the intersection of the centerline of River Street and Fifth Avenue; Thence Southwesterly along the centerline of Fifth Avenue, to the centerline of Lockwood Street; Thence Southeasterly, along the centerline of Lockwood Street, to the Centerline of Third Avenue; Thence Southwesterly, along the centerline of Third Avenue, to the Centerline of Sable Street; Thence Northwesterly, along the centerline of Sable Street, to extension of Lot line common the Lots 5 and 6, Block 3, of Carter’s Addition to the City; Thence Southwesterly, along said extension, to the Southwesterly line of the Northeasterly 1/2 of said Lot 5; Thence Southeasterly, along said Southwesterly line, to the Northwesterly line of Lot 4, Block 3, Carter’s Addition to the City; Thence Southwesterly, along said Northwesterly line, to the centerline of the alley in said Block 3; Thence Southeasterly, along the centerline of said Alley, to the Southeasterly line of the Northwesterly 48 feet of Lot 10, Block 3, Carter’s Addition to the City; Thence Southwesterly, along said Southeasterly line, to the centerline of Tawas Street; Thence Southerly, along the centerline of Tawas Street, to the centerline of Washington Avenue; Thence Westerly, along the centerline of Washington Avenue, to the extension of the line common to Lots 1 and 2, Block 13, Hitchcock’s First Addition to the City; Thence South, along said common line, to the centerline of Third Avenue; Thence Northeasterly, along the centerline of Third Avenue, to the extension of the line common to Lots 9 and 10, Block 12, Hitchcock’s First Addition to the City; Thence South, along said extension, to the South line of said Lot 9; Thence East, along the South line of Lots 4 through 9, of said Block 12, to a point being 41 feet East of the Southwest corner of said Lot 4; Thence Northeasterly to a point on the East line of said Lot 4, 10.5’ North of the Southeast corner of said Lot 4; Thence North, along said East line, 30 feet; Thence East, parallel to Washington Avenue, 75.3 feet; Thence Southeasterly to the Northwesterly line of Second Avenue, said point being Southwesterly 220 feet more or less from the most Easterly Corner of Lot 1, Block 12; Thence Southeasterly to a point being 3.5 feet Northeasterly of the most Westerly point of Lot 12, Block 8, Hitchcock’s Addition to the City; Thence Southeasterly, parallel to the Southwesterly line of said Lot 12, to the Southeasterly line of Lot 10 through 12, Block 8, Hitchcock’s First Addition to the City; Thence Northeasterly, along said Southeasterly line, to the Northeasterly line of said Lot 10; Thence continuing along the extension of said Southeasterly line, to the Southwesterly line of Lot 24, Block 8, Hitchcock’s First Addition to the City; Thence Southeasterly, along said Southwesterly line, to the centerline of First Avenue; Thence Northeasterly, along the centerline of First Avenue, to the extension of the line common to Lots A and E, Block 7, Hitchcock’s First Addition to the City; Thence Southeasterly, along said common line to the Southeasterly line of First Avenue; Thence continuing along said common line 132 feet; Thence Northeasterly, parallel to State Street, 65 feet; Thence Southeasterly, parallel to the Southwesterly line of Lot A, to the centerline of State Street; Thence Southwesterly, along the centerline of State Street, to the centerline of Prentiss Street; Thence Southeasterly, along the centerline of Prentiss Street to the centerline of Harbor Drive extended; Thence Southwesterly at right angles 183 feet more or less; Thence Southeasterly, at right angles, to the shore of Thunder Bay; Thence Northeasterly, along said shore, to the Southwesterly bank of Thunder Bay River; Thence Northwesterly, along said bank, to the Southeasterly line of Second Avenue; Thence Northeasterly, along said Southeasterly line, to the Northeasterly bank of Thunder Bay River; Thence Southeasterly, along said bank, 578 feet more or less to a line which is at right angle to Fletcher Street and 231.7 feet Southeasterly from the Northwest Corner of Lot 2, Block 81 of the City; Thence

Northeasterly, along said line, to the centerline of Fletcher Street; Thence Northwesterly, along said centerline, to the line common to Lots 6 and 7, Block 82, of the City; Thence Northeasterly, along said common line, to the line common to Lots 10 and 11, Block 82, of the City; Thence continuing, along said common line, to the Northeasterly line of the Southwesterly 1/2 of said Lot 10; Thence Northwesterly, along said Southwesterly line, to the line common to Lots 9 and 10, Block 82, of the City; Thence Northeasterly, along said common line, to the centerline of Oldfield Street; Thence Southeasterly, along said centerline of Oldfield Street, to the line common to Lots 2 and 3, Block 83, of the City; Thence Northeasterly along said common line to the centerline of the alley in said Block 83; Thence Southeasterly, along said centerline of the alley, to the centerline of Ford Avenue; Thence Northeasterly, along said centerline of Ford Avenue to the centerline of Miller Street; Thence Northwesterly, along the centerline of Miller Street, to the Northwesterly line of the Southeasterly 29 feet of the Northeasterly 1/2 of Lot 10, Block 80, Geo. Fletcher's Addition to the City; Thence Southwesterly, along said line, to the Southwesterly line of said Northeasterly 1/2 of said Lot 10; Thence Southeasterly, along said line, 29 feet to the line common to Lots 10 and 11, Block 80, Geo. Fletcher's Addition to the City; Thence Southwesterly, along said common line, to the centerline of the alley in said Block 80; Thence Southeasterly, along the centerline of the alley, to the Northwesterly line of the Southeasterly 21 feet of Lot 2, Block 80, of the City; Thence Southwesterly, along said Northwesterly line, to the centerline of Oldfield Street; Thence Northwesterly, along the centerline of Oldfield Street, to the Line common to Lots 2 and 3, Block 79, of the City; Thence Southwesterly, along said common line, to the centerline of the alley in Block 79; Thence Northwesterly, along the centerline of the alley, to the line common to Lots 8 and 9, Block 79, of the City; Thence Southwesterly, along said common line, to the centerline of Fletcher Street; Thence Northwesterly, along said Fletcher Street centerline, to the line common to Lots 8 and 9, Block 74, of the City; Thence Northeasterly, along said common line, to the centerline of the alley in Block 74; Thence Northwesterly, along the centerline of the alley, to the Northwesterly line of Pine Street; Thence Northeasterly, along said Northwesterly line of Pine Street, to the Southwesterly line of Oldfield Street; Thence Northwesterly, along the Southwesterly line of Oldfield Street, to the Southeasterly line of Cedar Street; Thence Southwesterly, along the Southeasterly line of Cedar Street, 142.5 feet; Thence Northwesterly, parallel to Oldfield Street 724 feet, more or less; Thence Northwesterly, at right angles, 22 feet more or less; Thence Northwesterly, along the Northeasterly line of the former railroad right-of-way, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line of Ninth Avenue, 65 feet, more or less; Thence Southeasterly, along the Southwesterly line of the former railroad right-of-way, 117 feet, to the extension of the Southeasterly line of Walnut Street; Thence Southwesterly, along said extension, to the Northeasterly bank of Thunder Bay River; Thence Southeasterly, along said bank, to the Northwesterly line of Second Avenue; Thence Southwesterly, along the Northwesterly line of Second Avenue, to the Southwesterly bank of Thunder Bay River; Thence Northwesterly, along said bank, to the line common to Lots 12 and 13, Block 8, of the City; Thence Southwesterly, along said common line, to the centerline of River Street; Thence Northwesterly, along the centerline of River Street, to the centerline of Fifth Avenue and to the Point of Beginning.

(prepared by Lewis & Lewis Surveying, Alpena, MI, April 2022)

Proposed 2023 Boundary Expansion

City of Alpena, Alpena County, State of Michigan:

Note – "City" refers to the City of Alpena.

DDA BOUNDARY EXPANSION 8-28-22 (SOUTHSIDE ADDITION)

Note – "City" refers to the City of Alpena.

Beginning at the intersection of the centerline of River Street and the extension of the line common to Lots 12 and 13, Block 8 of the City; Thence Northwesterly along said centerline to the intersection of the centerline of Fifth Avenue; Thence Southwesterly, along the centerline of Fifth Avenue, to the extension of the centerline of the alley in Block 12 of the City; Thence Northwesterly, along the centerline of said Alley through Blocks 12, 14 and 17, to the Northwesterly line of Eighth Avenue;

Thence Southwesterly, along said Northwesterly line, to the Northeasterly line of Lockwood Street; Thence Northwesterly along said Northeasterly line, to the Southeasterly line of Ninth Avenue; Thence Northeasterly, along said Southeasterly line, to the extension of the Alley in Block 24; Thence Northwesterly, along said centerline, to the Northwesterly line of Ninth Avenue; Thence Southwesterly, along said Northwesterly line, to the Northeasterly line of the Southwesterly 1/2 of Lot 11 and 12, Block 24 of the City; Thence Northwesterly, along said Northeasterly line, to the Southeasterly line of Lot 10, Block 24 of the City; Thence Southwesterly, along said Southeasterly line, to the Northeasterly line of Lockwood Street; Thence Northwesterly, along said Northeasterly line, to the Southeasterly line of Tenth Avenue; Thence Northeasterly, along said Southeasterly line, to the extension of the centerline of the Alley in Block 29 of the City; Thence Northwesterly, along said centerline through Blocks 29 and 41, to the Southwesterly line of Lots 1-6, Block 47 of the City; Thence Northwesterly, along said Southwesterly line, to the Northwesterly line of Thirteenth Avenue; Thence Southwesterly, along said Northwesterly line and it's extension, to the Northeasterly Bank of Thunder Bay River; Thence Northwesterly and Northeasterly, along said Bank to Northeasterly line of Lot 3, Block 51 of the City; Thence Southeasterly, along said Northeasterly line, to the Northwesterly line of Fourteenth Avenue; Thence Southwesterly, along said Northwesterly line, to the extension of the centerline of the Alley in Block 49 of the City; Thence Southeasterly, along said centerline, through Blocks 49, 46, 42, 28, and 23, to the centerline of Ninth Avenue; Thence Northeasterly, along said centerline over Thunder Bay River, to the Northeasterly line of the former railroad right-of way; Thence Southeasterly, along said railroad right-of-way, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line, 65 feet, more or less; Thence Southeasterly, along the Southwesterly line of the former railroad right-of-way, 117 feet, to the extension of the Southeasterly line of Walnut Street; Thence Southwesterly, along said extension, to the Northeasterly bank of Thunder Bay River; Thence Northwesterly, along said Bank, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line, across Thunder Bay River to the Southwesterly Bank of said River; Thence Southeasterly, along said Bank including Rotary Island, to the line common to Lot 12 and 13, Block 8 of the City; Thence Southwesterly, along said line and it's extension, to the Point of Beginning;

Except for the following parcels:

520 RIVER ST	093-637-000-294-00
522 RIVER ST	093-637-000-296-00
524 RIVER ST	093-637-000-298-00
526 RIVER ST	093-637-000-300-00
122 N SEVENTH AVE	093-637-000-302-00
112 N SEVENTH AVE	093-637-000-304-00
621 RIVER ST	093-637-000-332-00
625 RIVER ST	093-637-000-334-00
631 RIVER ST	093-637-000-336-00
635 RIVER ST	093-637-000-338-00
208 N EIGHTH AVE	093-637-000-340-00
617 RIVER ST	093-637-000-344-00
121 N SEVENTH AVE	093-637-000-350-00
115 N SEVENTH AVE	093-637-000-352-00
614 RIVER ST	093-637-000-354-00
618 RIVER ST	093-637-000-356-00
622 RIVER ST	093-637-000-358-00
626 RIVER ST	093-637-000-360-00
112 N EIGHTH AVE	093-637-000-362-00
114 N EIGHTH AVE	093-637-000-364-00
111 N SEVENTH AVE	093-637-000-376-00
711 RIVER ST	093-637-000-426-00
713 RIVER ST	093-637-000-428-00
721 RIVER ST	093-637-000-432-00
725 RIVER ST	093-637-000-434-00

729 RIVER ST	093-637-000-436-00
733 RIVER ST	093-637-000-438-00
220 N NINTH AVE	093-637-000-440-00
222 N NINTH AVE	093-637-000-442-00
226 N NINTH AVE	093-637-000-444-00

DDA BOUNDARY EXPANSION 8-28-22 (NORTHSIDE ADDITION)

Note – “City” refers to the City of Alpena.

Beginning at the intersection of the centerline of Miller Street and the extension of the Southeasterly line of Lot 3, Block 85, George N. Fletcher’s 3rd Addition to the City; Thence Northeasterly, along said Southeasterly line, to the centerline of the Alley in said Block 85; Thence Northwesterly, along said centerline, to the Southeasterly line of Lot 8, said Block 85; Thence Northeasterly, along said Southeasterly line, to the centerline of Lake Street; Thence Southeasterly, along said centerline, to the extension of the Northwesterly line of the Southeasterly 49.5 feet of Lot 4, Block 96, George N. Fletcher’s 3rd Addition to the City; Thence Northeasterly, along said Northwesterly line, to the Southwesterly line of the Northeasterly 56.5 feet of said Lot 4; Thence Southeasterly, along said Southwesterly line, to the Southeasterly line of said Lot 4; Thence Northeasterly, along said Southeasterly line of said Lot 4 and the Southeasterly line of lot 9, Block 96, to the Southeasterly line of Lot 4, Block 2, Wade’s Addition to the City; Thence Northeasterly, along said Lot 4, to the Southeasterly line of Lot 9, Block 2, of Wade’s Addition; Thence Northeasterly, along said Southeasterly line, to the Southwesterly line of Clark Street; Thence Northwesterly, along said Southwesterly line, to the centerline of Second Avenue; Thence Southwesterly, along said centerline, to the extension of the Southwesterly 55 feet of Lot 1 and 2, Block 89, George N. Fletcher’s 3rd Addition to the City; Thence Northwesterly, along said line, 99 feet; Thence Northeasterly 1 foot; Thence Northwesterly 66 feet to the Northwesterly line of said Lot 2; Thence Southwesterly, along said Northwesterly line, to the Northwesterly line of Lot 11, Block 86, George N. Fletcher’s 3rd Addition to the City; Thence Southwesterly, along said Northwesterly line, to the centerline of the Alley in said Block 89; Thence Southeasterly, along said centerline, to the extension of the Southeasterly line of the Southeasterly 1/2 of Lot 2, Block 86, George N. Fletcher’s Addition to the City; Thence Southwesterly, along said Southeasterly line, to the centerline of Miller Street; Thence Southeasterly, along said centerline, to the Point of Beginning.

(prepared by Lewis & Lewis Surveying, Alpena, MI, August 2022)

5. The Location, Extent, Character, and Estimated Cost of Improvements, including Rehabilitation for the Development Area and an Estimate of Time Required for Completion.

Projects proposed for implementation in the development area delineate various public improvements confined to the public right of way. Cost estimates listed in Table 1 are estimated costs and will be refined as design plans are completed for individual projects. Funding for the public improvement is proposed from various sources, including tax increment revenues, Federal and State authorities, and other additional sources depending on the scope and location of the project.

Table 1 – Downtown Development Authority Projects and Programs

	Forecasted Cost (30-Year)	Activity Timeframe
ORGANIZATIONAL STRATEGIES		
By-Law Review	--	Annual Allocation
Annual Strategic Planning Session	\$ 7,500	Annual Allocation
DESIGN and PHYSICAL IMPROVEMENT STRATEGIES		
Façade / Sign Grant	\$ 750,000	30-Year Allocation
Wayfinding / Signage System	\$ 125,000	Mid-Term
Parking Lot Improvements	\$ 500,000	As needed
Parking Structure	\$ 5,500,000	Long-Term
Riverfront Park Improvements	\$ 275,000	With CIP
EV Charging Stations	\$ 70,000	Near-Term
Renovate Culligan Plaza	\$ 75,000	Near-Term
Public Art	\$ 300,000	30-Year Allocation
Gateway Improvements	\$ 850,000	Mid-Term
Enhanced Pedestrian Crosswalks	\$ 300,000	Long-Term
Connecting Downtown to Marina	\$ 450,000	Long-Term
Alley Improvements	\$ 250,000	Mid-Term
Greenspace Improvements	\$ 100,000	Annual Allocation
ECONOMIC DEVELOPMENT STRATEGIES		
Business Retention	\$ 35,000	Annual Allocation
Business Recruitment	\$ 25,000	Annual Allocation
Upper-Story Housing Development	\$ 150,000	As Needed
Building and Land Acquisition	\$ 1,000,000	As Needed
MARKETING and PROMOTIONS STRATEGIES		
Sustainable Tourism	\$ 35,000	Near-Term
Web Site	\$ 45,000	30-Year Allocation
Banners and Seasonal Decorations	\$ 135,000	30-Year Allocation
Event and Promotions	\$ 350,000	30-Year Allocation
LOCAL GOVERNMENT STRATEGIES		
Two-Way Streets	\$ 95,000	Long-Term
Downtown Parking Plan	\$ 45,000	Near-Term
Blight Enforcement	\$ 150,000	30-Year Allocation
National Register of Historic Places	\$ 15,000	Near-Term
	\$ 11,632,500	
Near-Term 1 to 5 Years		
Mid-Term 6 to 10 Years		
Long-Term 11 or more years		

Note: The scope and cost of the project may vary depending on the final design of each component. Project descriptions reflect the overall scope of the projects envisioned by the Alpena DDA. The DDA recognizes that market forces, private investment, future public-private partnerships, and legislative amendments may result in changes to the final design, cost, and prioritization of the projects consistent with overall concepts embodied in this Development Plan and Tax Increment Financing Plan.

Development Plan Project and Program Descriptions

Organizational Strategies

By-Law Review

The DDA By-Laws should be reviewed annually for sections that may be outdated so that necessary amendments can be recommended and approved by the DDA.

Annual Strategic Planning Session

The DDA Board should schedule an Annual Strategic Planning Session to review the Master Plan and update it if necessary.

Design and Physical Improvement Strategies

Design and Physical Improvement Strategies must be vital to your revitalization program to increase the physical appeal to business owners, investors, and potential customers. The Alpena DDA Design Committee has been very active in many aspects of the district's physical improvements, including landscaping, Christmas decorations, lighting, and other physical improvements. In addition to these activities, the Committee may also consider the following:

Facade/Sign Grant Program

Incentive programs should be considered for businesses and building owners to improve and maintain the district's building facades and signs. Grant or loan programs can be developed to accomplish this task.

Wayfinding / Signage System

One of the recommendations noted in this plan is to develop a 'Wayfinding System' in the Downtown district. The Design Committee should oversee the development of this project and make recommendations to the DDA Board.

Parking Lot Improvements

Allocate funds to maintain, improve, and reconstruct the District's City/DDA parking facilities.

Parking Structure

Investigate the feasibility and possible implementation of a parking structure in the core downtown area. This project would involve a parking feasibility study, public finance options and strategies, and the design/implementation of a structure. The structure's design should allow its future conversion to a mixed-use building with upper-story residential units.

Riverfront Park Improvements

Continuation of improvements to the Riverfront Park network on either side of the Thunder Bay River.

EV Charging Stations

Provide throughout the downtown on both on-street and off-street parking locations electric vehicle (EV) charging stations.

Renovate Culligan Plaza

Collaborate with local partners on improvements to Culligan Plaza.

Public Art

Collaborate with local art and cultural organizations on the placement of public art within the downtown district. DDA assistance can vary from technical assistance to funding.

Gateway Improvements

Utilizing signage, landscaping, and lighting creates appropriate welcome entries into the downtown district along the US-23 corridor.

Enhanced Pedestrian Crosswalks

Create a consistent pedestrian crosswalk design that provides enhanced safety. Curb extensions and median refuge islands are countermeasures that reduce crossing distances. HAWK Beacons and Rectangular Rapid Flashing Beacons (RRFBs) are relatively new technologies with promising initial research. HAWK beacons and RRFBs have reduced pedestrian-vehicular crashes. Other enhanced pedestrian crossings include elevated (slightly higher than the road surface grade) pedestrian crosswalks and tabletop intersections.

Connecting the Downtown to the Marina

Alpena is a Great Lakes waterfront community, and a defined access point should connect the marina with the downtown. Like the US-23 gateways, there should be a marina gateway to the downtown, directing transient boat users to the downtown shopping and entertainment district.

Alley Improvements

Renovate alleys to make them more pedestrian-friendly and provide opportunities for building access when the property owner desires. These improvements often include stamped asphalt, overhead lighting, and artwork.

Greenspace Improvements

This general category for funds would replace or add street trees, add flowers and landscaping, create gardens, and enhance open space areas within the downtowns.

Streetscape Improvements and Maintenance

Refurbishment, maintenance, and continuation of streetscape elements within the District.

Economic Development Strategies

An Economic Development strategy aims to strengthen the business district's existing economic assets while diversifying the economic base. Activities include analysis of current markets, retaining and expanding existing businesses, recruiting new businesses to create a balanced mix, converting vacant and under-utilized spaces to productive properties, and creating attractive public/private financing mechanisms to encourage development.

Business Retention

Business retention starts with thoroughly knowing every business so that you can assess the district's needs and, in turn, be proactive in meeting those needs. Business retention can be as simple as maintaining a safe, clean, and well-maintained environment or can become a full-blown program of financial assistance, workshops and seminars, and marketing/promotion efforts provided by the DDA Board.

Business Recruitment

Business recruitment strategies are essential to the success of a comprehensive revitalization plan. One of the most effective recruitment tools a downtown district can have is an effective program to assist existing businesses in remaining downtown or expanding their businesses within the downtown. Through this process, you will strengthen your businesses, and they, in turn, will become your most excellent recruitment tool. Once your business retention program is solidly underway, you should prepare for a comprehensive business recruitment strategy.

Upper-Story Housing Development

Opportunity exists for upper-story housing development in Downtown Alpena. Financial assistance and incentive programs must be created to encourage this type of development. In addition, local ordinances may have to be amended to allow for these uses within the context of a commercial district.

Building and Land Acquisition

From time to time, the Downtown Development Authority may need to acquire land or buildings to facilitate public improvements or private investment in the development area.

Marketing & Promotion Strategies

Raising the level of awareness of the downtown district is critical to the success of the businesses and the district as a whole. Creating an overall marketing and promotions program directed at your target markets will help increase awareness and bring new customers to the region.

Sustainable Tourism

Prepare a sustainable tourism strategy. Sustainable tourism is a concept that covers the complete tourism experience, including concern for economic, social, and environmental issues, as well as attention to improving tourists' experiences and addressing the needs of host communities.

Web Site

Place a summary of market demographics and profiles on the DDA website, trade area information, downtown wayfinding and parking lot map, and information on existing businesses. Where possible, link existing business websites to increase market exposure and penetration. Lastly, make the market study available as a downloadable "PDF" file.

Banners and Seasonal Decorations

Continuation of funding for seasonal decorations and street banner program.

Events & Promotions

Events and promotions in the downtown provide opportunities for local residents and serve as a magnet to draw tourists into the district. The DDA can either serve as the host organization for promotions and events or serve as a funding partner with other organizations.

Local Government Strategies

Two-Way Streets

Reconfigure local streets for two-way traffic with maximum on-street parking to improve access to businesses and links to the waterfront, reduce vehicular speeds, and improve pedestrian circulation.

Downtown Parking Plan

A downtown parking plan should be considered to maximize on-street and off-street parking. Such a study should include a database of floor space and building uses, quantifying actual parking demand (i.e., the behavior of all those who use downtown parking facilities), and applying downtown parking demands onto future build-out projections. Further, the study would indicate the best location for new parking lots, the conversion of underutilized parking lots to potential in-fill developments, and assess the effectiveness of local parking standards.

Blight Enforcement

Coordinate with the City to address blight issues within the district. DDA involvement may include funding assistance, inventory and identification of blight issues, and remediation.

National Register of Historic Places

Commercial and other income properties can apply for a 20% historic investment tax credit (HITC) for renovation costs associated with properties on the National Register. The core downtown area has numerous eligible historic buildings that would qualify for the program. The first step in the process is to have the buildings inventoried within a designated district, referred to as a Multiple Resource Nomination. This is done by a historic preservation consultant pre-qualified by the Michigan State Historic Preservation Office (SHPO). In addition to the federal HITC, the State of Michigan offers a 5% HITC, which can be used with the federal HITC or separately.

6. A Statement of the Construction or Stages of Construction Planned and the Estimated Time of Completion.

The schedule for construction of the public improvement program for projects enumerated in the Development Plan would occur over the next forty (40) years. It would be contingent on the availability of other funding sources to leverage forecasted tax increment revenues. Improvements proposed in the amended plan are considered public-private initiatives and involve close coordination with the City of Alpena, state and federal agencies, and private developers.

7. Parts of the Development Area to be Left as Open Space and Contemplated Use.

Concerning the public improvements outlined, open space within that portion of the Development Area covered by the Development Plan will be confined to rights-of-way, pedestrian walks along streetscapes, and water-related recreation activities along the Thunder Bay River and Lake Huron.

8. Portions of the Development Area which the Authority Desires to Sell, Donate, Exchange, or Lease to or From the Municipality and the Proposed Terms.

Currently, the Downtown Development Authority owns no properties it desires to sell, donate, exchange, or lease to or from the City of Alpena.

9. Desired Zoning Changes and Changes in Streets, Street Levels, Intersections and Utilities.

There are no zoning changes affecting land use changes, needed to encourage or accommodate the level of redevelopment and development envisioned by this Development Plan. However, modifications to the zoning ordinance suggested in the Downtown Strategic Plan will influence the scope and extent of the redevelopment and revitalization efforts outlined in the Downtown Strategic Plan and enumerated in this Development Plan.

10. An Estimate of the Cost of the Development, Proposed Method of Financing, and Ability of the Authority to Arrange the Financing.

Financing for the public improvement projects outlined in Section 6 would be provided through funds generated by the Tax Increment Financing Plan induced by annual increases in property valuations from natural growth and new construction within the Development Area. Further, the Downtown Development Authority may request the City to sponsor a revenue bond or provide subordinate loan collateral using the proceeds of the tax increments as debt service payment to finance the improvements. In addition, funds may be sought for Community Development Block Grant (CDBG) program funds, monies through the Michigan Economic Development Corporation ("MEDC"), and, any other funding programs that the Authority and City of Alpena deem beneficial.

11. Designation of Person or Persons, Natural or Corporate, to whom all or a portion of the Development is to be Leased, Sold, or Conveyed in any manner and for whose benefit the Project is being undertaken if that information is available to the Authority.

The public improvements undertaken in the Development Plan will remain in public ownership for the public benefit. Although components of the projects outlined (i.e. lighting and landscaping) benefit adjacent commercial property owners, they are public assets to be managed by the municipality.

12. The Procedures for Bidding for the Leasing, Purchasing, or Conveying of all or a portion of the Development upon its completion, if there is no expressed or implied Agreement between the Authority and Persons, Natural or Corporate, that all or a portion of the Development will be Leased, Sold, or Conveyed to those Persons.

Currently, there are no agreements for property conveyance between the City of Alpena, Alpena Downtown Development Authority, or any person(s), natural or corporate, for properties within that portion of the Development Area covered by the Development Plan. All land acquisitions, if any, would be done by mutual agreement between the seller and Authority as property becomes available. Any such sale, lease, or exchange shall be conducted by the Downtown Development Authority under requirements specified in Act 57 of 2018, as amended, with the consent of the City of Alpena. More detailed procedures will be developed if needed before the transactions are executed, according to applicable City policy and Michigan state law.

13. Estimates of the Number of Persons residing in the Development Area and the Number of Families and Individuals to be Displaced.

Based on a review of the properties within the Downtown Development Authority District and Development Area, it is estimated that less than 100 individuals reside within the Development Area. This estimate was based on a physical inventory of dwelling units, which indicated less than 25 residential units in the DDA Development Area. As a result, the City of Alpena will not need to establish an Area Development Citizens Council under Section 221 (MCL 125.4221) of Act No. 57 of 2018, as amended.

The Development Plan does not require the acquisition and clearance of occupied residential property or the displacement of individuals and families within that portion of the Development Area covered by the Development Plan.

14. A Plan for Establishing Priority for the Relocation of Persons Displaced by the Development in any New Housing in the Development Area.

There is no plan to condemn property in conjunction with the Development Plan. As a result, this section is inapplicable.

15. Provision for the Costs of Relocating Persons Displaced by the Development, and Financial Assistance and Reimbursement of Expenses, including Litigation expenses and expenses incident to the Transfer of Title in accordance with the Standards and Provisions of the Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.

There is no plan to condemn property in conjunction with the Development Plan. As a result, this section is inapplicable.

16. A Plan for compliance with the Federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 and Act 227 of the Public Acts of 1972.

There is no plan to condemn property in conjunction with the Development Plan. As a result, this section is inapplicable.

TAX INCREMENT FINANCING PLAN

1. Definitions as Used in This Plan.

- a. "Captured Taxable Value" (the "CTV") means the amount in any one (1) year by which the current taxable value, including the taxable value of property for which specific local taxes are paid instead of property taxes as determined, exceeds the initial taxable value.
- b. "Initial Taxable Value" (the "ITV") means the taxable value, as equalized, of all the taxable property within the boundaries of the development area at the time the ordinance establishing the tax increment financing plan is approved as shown by the most recent assessment roll of the municipality for which the equalization has been completed at the time the resolution is adopted. Property exempt from taxation at the time of the determination of the initial taxable value shall be included as zero. To determine initial taxable value, property for which a specific local tax is paid instead of a property tax shall not be considered to be property that is exempt from taxation. The initial taxable value of property for which a specific local tax was paid instead of a property tax shall be determined as provided in subdivision (c.) below.
- c. "Specific Local Taxes" means a tax levied under 1974 PA 198, MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA 255, MCL 207.651 to 207.668, the technology park development act, 1984 PA 385, MCL 207.701 to 207.718, and 1953 PA 189, MCL 211.181 to 211.182. The initial assessed value or current assessed value of property subject to a specific local tax shall be the quotient of the specific local tax paid divided by the ad valorem millage rate. However, after 1993, the state tax commission shall prescribe the method for calculating the initial assessed value and current assessed value of property for which a specific local tax was paid in lieu of a property tax.
- d. "Tax Increment Revenues" means the amount of ad valorem property taxes and specific local taxes attributable to the application of the levy of all taxing jurisdictions upon the capture taxable value of real and personal property in the development area subject to the requirement specified in Act No. 57 of 2018, as amended.

2. Purpose of the Tax Increment Financing Plan

The City of Alpena Downtown Development Authority District was established pursuant to the ordinance because the city experienced notable property value deterioration in various locations throughout the community. To halt property tax value deterioration, increase property tax valuations, and facilitate the overall economic growth of its business district, it is deemed to be beneficial and necessary to create and provide for the operation of a Downtown Development Authority in the City under the provisions of Act 57 of 2018, as amended (the "Act").

The "Downtown Development Authority Act," authorizes the Authority to prepare a Tax Increment Financing Plan (the "Plan"), which includes the Development Plan, a detailed explanation of the tax increment procedure, the maximum amount of bonded indebtedness to be incurred or reimbursed, duration of the program, the impact of tax increment financing on the taxable values of all taxing jurisdictions in which the development area is located, and a statement of the portion of the captured taxable value to be used by the Authority. The benefit of using tax increment financing as a method to finance district improvements is that all local government units levying taxes within the City of Alpena contribute to revitalizing the business district. Before legislative authorization of tax increment financing only the municipality provided tax revenues for revitalization activities while the other taxing authorities shared in the benefits of the revitalization efforts. The City of Alpena deems it to be in the best interest of the City and the Downtown Development District to amend and restate the adopted 2004 Development Plan and Tax Increment Financing Plan for this area and institute a Tax Increment Financing Plan for the Downtown Development District.

3. Explanation of the Tax Increment Procedure

The theory of tax increment financing holds that investment in necessary capital improvements in a designated area within a municipality will result in more significant property tax revenues from that area than would otherwise occur if no special development were undertaken. This section is intended to explain the tax increment procedure.

- a. To provide a Downtown Development Authority with the means of financing development proposals, the Act allows undertaking tax increment financing of development programs. These programs must be identified in a tax increment financing plan, which has been approved by the governing body of a municipality. Tax increment financing permits the Authority to capture incremental tax revenues attributable to increases in the value of real and personal property located within an approved development area. The increases in property value may be attributable to new construction, rehabilitation, remodeling, alterations, additions, or any other factors that cause growth in value.
- b. At the time the resolution or ordinance establishing a tax increment financing plan is adopted, the sum of the most recently taxable values, as equalized, of those taxable properties located within the development area is established as the "Initial Taxable Value" (the "ITV"). Property exempt from taxation at the time of determination of the Initial Taxable value is included as zero. Each subsequent year, the total real and personal property within the district, including abated property on separate rolls, is established as the "Current Taxable value."
- c. The amount by which the total taxable value exceeds the ITV is the Captured Taxable Value (the "CTV"). When a tax increment financing plan is in effect, local taxing jurisdictions continue to receive ad valorem taxes based on the ITV. Property taxes paid on a predetermined portion of the CTV in years subsequent to the adoption of the tax increment financing plan, however, are payable to an authority for the purposes established in the plan.

4. Taxing Jurisdiction Agreements.

Tax increment revenues for the Downtown Development Authority (“DDA”) result from applying the general tax rates of the incorporated municipalities and all other political subdivisions, which levy taxes in the development area to the captured taxable value. Since the Plan may provide for the use of all or part of the captured tax increment revenue, the DDA may enter into agreements with any of the taxing units to share a portion of the revenue of the District. Because the DDA had no obligated expenditures before the change in Michigan property tax law, the DDA's capture of school district millage will not be allowed in the future.

The Authority intends to utilize all captured revenue from the District, as referenced in Table 4, until the projects addressed in the Development Plan are completed and until any bonded indebtedness is paid, whichever is the later occurrence.

The Alpena DDA has an agreement with the County of Alpena to contribute to the Alpena DDA instead of the revenue capture associated with the 2023 boundary expansion. Instead of the tax increment revenue for the 2023 boundary expansion, the County of Alpena will contribute \$129,166 in years 1 and 2 of the plan and then an additional \$4,166 per year until the expiration of this plan.

5. Property Valuations and Captured Revenue.

The property valuation on which tax increment revenues will be captured is the difference between the Initial Assessed Valuation and the Current Assessed Valuation. The purpose of this section is to set forth the Initial Assessed Valuation, the projected Captured Assessed Valuation, and the anticipated increment revenues to be received by the Authority from the local taxing jurisdictions, including the City of Alpena and Alpena County, and any other authorities or special tax districts that may be eligible to levy property taxes within the boundaries of the Downtown Development Authority, herein collectively referred to as the "Local Taxing Jurisdictions."

- a. The Initial Assessed Valuation is established based on the 1981 state equalized valuations on real property and on all non-exempt parcels within that portion of the Development Area as of December 31, 1980. The Initial Assessed Valuation of the Authority is set forth below.

Table 2
Base Taxable Real Property Valuations

<i>Current Districts</i>				<i>Proposed District</i>
1980 District	1985 District	1988 District	2004 District	2023 District
\$6,846,100	\$242,000	\$630,500	\$497,400	\$6,964,212

- b. The anticipated Captured Taxable value is equivalent to the annual total taxable value within the Development Area boundaries less the Initial Taxable value described above. The tax increment revenues are then the product of all millages levied by all taxing units in the Development Area on the CTV. The CTV is projected based on several factors including historical growth patterns, recent construction trends, economic indicators, and the impact of certain development projects anticipated to be undertaken by the Downtown Development Authority. For projection purposes, the annual growth rate for the remainder of the forecast (2022 - 2051) is factored at one and one-half percent (1.50%) for real property. A more detailed depiction of the Captured Taxable Valuations and Revenues can be found in Table 3 and Table 4.
- c. The Authority will receive that portion of the tax levy of all taxing jurisdictions paid each year on the Captured Taxable Value of the eligible property included in the Development Area. The Authority may use the revenues for any legal purpose established under the Act, including the payment of principal and interest on bonds.

The Treasurer will collect the general property taxes from property owners in the development area district. After taxes are collected, the Treasurer will deduct that portion of the total tax revenues derived from captured taxable value within the development area and distribute them to the DDA for purposes outlined in the development plan. A review of the 2021 millage rates for all Local Taxing Jurisdictions in the development area is set forth in Table 5.

Table 3
Anticipated Captured Taxable Valuation
(Based on 12/31/2022 valuations)

Base		1981	1985	1988	2004	2023	Capture
<i>Note 1</i>	12/31/2022	\$ 4,355,199	\$ 81,199	\$ 926,882	\$ 1,158,765		
1	12/31/2023	\$ 4,915,264	\$ 97,359	\$ 1,004,751	\$ 1,241,573	\$ 348,211	\$ 7,607,158
2	12/31/2024	\$ 5,385,719	\$ 110,933	\$ 1,070,161	\$ 1,311,132	\$ 640,708	\$ 8,518,653
3	12/31/2025	\$ 5,569,196	\$ 116,227	\$ 1,095,671	\$ 1,338,260	\$ 754,781	\$ 8,874,136
4	12/31/2026	\$ 5,755,425	\$ 121,601	\$ 1,121,564	\$ 1,365,795	\$ 870,566	\$ 9,234,951
5	12/31/2027	\$ 5,944,448	\$ 127,055	\$ 1,147,845	\$ 1,393,743	\$ 988,088	\$ 9,601,178
6	12/31/2028	\$ 6,136,306	\$ 132,591	\$ 1,174,520	\$ 1,422,110	\$ 1,107,372	\$ 9,972,899
7	12/31/2029	\$ 6,331,042	\$ 138,209	\$ 1,201,595	\$ 1,450,903	\$ 1,228,446	\$ 10,350,196
8	12/31/2030	\$ 6,528,700	\$ 143,913	\$ 1,229,076	\$ 1,480,127	\$ 1,351,336	\$ 10,733,152
9	12/31/2031	\$ 6,729,322	\$ 149,701	\$ 1,256,970	\$ 1,509,790	\$ 1,476,069	\$ 11,121,852
10	12/31/2032	\$ 6,932,953	\$ 155,577	\$ 1,285,282	\$ 1,539,898	\$ 1,602,673	\$ 11,516,383
11	12/31/2033	\$ 7,139,639	\$ 161,540	\$ 1,314,019	\$ 1,570,458	\$ 1,731,177	\$ 11,916,832
12	12/31/2034	\$ 7,349,425	\$ 167,594	\$ 1,343,187	\$ 1,601,475	\$ 1,861,608	\$ 12,323,288
13	12/31/2035	\$ 7,562,358	\$ 173,737	\$ 1,372,792	\$ 1,632,959	\$ 1,993,995	\$ 12,735,840
14	12/31/2036	\$ 7,778,484	\$ 179,973	\$ 1,402,841	\$ 1,664,914	\$ 2,128,368	\$ 13,154,581
15	12/31/2037	\$ 7,997,853	\$ 186,303	\$ 1,433,341	\$ 1,697,349	\$ 2,264,757	\$ 13,579,603
16	12/31/2038	\$ 8,220,513	\$ 192,728	\$ 1,464,299	\$ 1,730,270	\$ 2,403,191	\$ 14,011,000
17	12/31/2039	\$ 8,446,512	\$ 199,249	\$ 1,495,721	\$ 1,763,685	\$ 2,543,702	\$ 14,448,869
18	12/31/2040	\$ 8,675,901	\$ 205,867	\$ 1,527,614	\$ 1,797,601	\$ 2,686,321	\$ 14,893,305
19	12/31/2041	\$ 8,908,731	\$ 212,585	\$ 1,559,986	\$ 1,832,026	\$ 2,831,079	\$ 15,344,407
20	12/31/2042	\$ 9,145,053	\$ 219,404	\$ 1,592,843	\$ 1,866,968	\$ 2,978,008	\$ 15,802,277
21	12/31/2043	\$ 9,384,921	\$ 226,325	\$ 1,626,194	\$ 1,902,433	\$ 3,127,142	\$ 16,267,014
22	12/31/2044	\$ 9,628,386	\$ 233,350	\$ 1,660,044	\$ 1,938,431	\$ 3,278,512	\$ 16,738,722
23	12/31/2045	\$ 9,875,503	\$ 240,480	\$ 1,694,402	\$ 1,974,968	\$ 3,432,153	\$ 17,217,507
24	12/31/2046	\$ 10,126,327	\$ 247,717	\$ 1,729,276	\$ 2,012,054	\$ 3,588,098	\$ 17,703,472
25	12/31/2047	\$ 10,380,914	\$ 255,063	\$ 1,764,672	\$ 2,049,695	\$ 3,746,383	\$ 18,196,728
26	12/31/2048	\$ 10,639,319	\$ 262,519	\$ 1,800,600	\$ 2,087,902	\$ 3,907,042	\$ 18,697,382
27	12/31/2049	\$ 10,901,600	\$ 270,087	\$ 1,837,066	\$ 2,126,681	\$ 4,070,111	\$ 19,205,546
28	12/31/2050	\$ 11,167,816	\$ 277,768	\$ 1,874,080	\$ 2,166,043	\$ 4,235,625	\$ 19,721,332
29	12/31/2051	\$ 11,438,024	\$ 285,565	\$ 1,911,649	\$ 2,205,994	\$ 4,403,623	\$ 20,244,855
30	12/31/2052	\$ 11,712,286	\$ 293,478	\$ 1,949,781	\$ 2,246,545	\$ 4,574,141	\$ 20,776,231

Note 1: *(Based on 12/31/2022 valuations)*

Table 4
Anticipated Captured Revenue

		Capture	Total Revenue	Accum Revenue
Base				
	12/31/2022			
1	12/31/2023	\$ 7,607,158	\$ 347,583	\$ 347,583
2	12/31/2024	\$ 8,518,653	\$ 371,360	\$ 718,942
3	12/31/2025	\$ 8,874,136	\$ 255,633	\$ 974,575
4	12/31/2026	\$ 9,234,951	\$ 265,045	\$ 1,239,619
5	12/31/2027	\$ 9,601,178	\$ 274,598	\$ 1,514,217
6	12/31/2028	\$ 9,972,899	\$ 284,294	\$ 1,798,511
7	12/31/2029	\$ 10,350,196	\$ 294,136	\$ 2,092,648
8	12/31/2030	\$ 10,733,152	\$ 304,126	\$ 2,396,774
9	12/31/2031	\$ 11,121,852	\$ 314,265	\$ 2,711,039
10	12/31/2032	\$ 11,516,383	\$ 324,557	\$ 3,035,596
11	12/31/2033	\$ 11,916,832	\$ 335,003	\$ 3,370,598
12	12/31/2034	\$ 12,323,288	\$ 345,605	\$ 3,716,204
13	12/31/2035	\$ 12,735,840	\$ 356,367	\$ 4,072,571
14	12/31/2036	\$ 13,154,581	\$ 367,290	\$ 4,439,861
15	12/31/2037	\$ 13,579,603	\$ 378,377	\$ 4,818,238
16	12/31/2038	\$ 14,011,000	\$ 389,630	\$ 5,207,868
17	12/31/2039	\$ 14,448,869	\$ 401,052	\$ 5,608,920
18	12/31/2040	\$ 14,893,305	\$ 412,645	\$ 6,021,565
19	12/31/2041	\$ 15,344,407	\$ 424,413	\$ 6,445,978
20	12/31/2042	\$ 15,802,277	\$ 436,356	\$ 6,882,334
21	12/31/2043	\$ 16,267,014	\$ 448,479	\$ 7,330,814
22	12/31/2044	\$ 16,738,722	\$ 460,784	\$ 7,791,598
23	12/31/2045	\$ 17,217,507	\$ 473,273	\$ 8,264,871
24	12/31/2046	\$ 17,703,472	\$ 485,950	\$ 8,750,821
25	12/31/2047	\$ 18,196,728	\$ 498,817	\$ 9,249,638
26	12/31/2048	\$ 18,697,382	\$ 511,877	\$ 9,761,514
27	12/31/2049	\$ 19,205,546	\$ 525,132	\$ 10,286,647
28	12/31/2050	\$ 19,721,332	\$ 538,587	\$ 10,825,234
29	12/31/2051	\$ 20,244,855	\$ 552,243	\$ 11,377,477
30	12/31/2052	\$ 20,776,231	\$ 566,104	\$ 11,943,581

6. Maximum Indebtedness.

The maximum amount of indebtedness to be incurred by the DDA will be limited to only those projects and programs identified in the Development Plan and limited by the annual revenues available to the Downtown Development Authority for bond interest and principal payments. This amount may vary depending on the Development Area District's size, the development and redevelopment's type and intensity, and the balance of indebtedness owed by the DDA on previous bond issues or loans. A description of the various projects and the actual amounts expected to be financed are set forth in Sections 5 and 6 of the Development Plan. Revenues captured will be used to accomplish projects in the Development Area.

Table 5
Anticipated Millage To Be Captured

1981, 1985, 1988, and 2004 Districts		2023 District
County		<i>Covered under County Agreement with the DDA</i>
Operating	4.7936	
Ambulance	1.4979	
Jail	0.9986	
OPF#1	0.5386	
OPF#2	0.0105	
Veterans	0.2097	
Recreation	0.4993	
Library		Opt-out
Library	0.9985	
ACColege		
Operating	2.4957	2.4957
City		
Operating	16.1066	16.1066
Extra Voted	1.0000	1.0000
Total Millage Captured	29.1490	19.6023

7. Use of Captured Tax Increment Revenues

Revenues captured through this Tax Increment Plan will be used to finance those improvements and projects outlined in Table 1 of the Development Plan following procedures specified in this Plan. Further, captured revenues can be used to finance the current financial obligations of the DDA, to pay for costs incurred by the City/DDA in implementing both the Development Plan and the Tax Increment Financing Plan, costs incurred by the City/DDA in implementing the Downtown Strategy Plan (2017), marketing and promotions costs, and to pay for expenses associated with the administration and operation of the Development and Tax Increment Plan.

8. Duration of the Program

The 2023 Amended and Restated Development Plan and Tax Increment Financing Plan shall extend the Tax Increment Financing Plan until such time that all projects and programs identified in the Development Plan have been implemented.

9. Plan Impact on Local Taxing Jurisdictions

The Authority recognizes that future development and continued enhancements in the DDA business area will not be likely without tax increment financing. The Authority also recognizes that enhancing the value of nearby property will indirectly benefit all local governmental units included in this plan. It is expected that the affected local taxing jurisdictions will experience a gain in property tax revenues from improvements made in the Development Area during the plan's duration and should realize increased property tax revenues after that because of activities financed by the plan. Such future benefits cannot be accurately quantified at this time. However, based on the tax increment revenue forecast, the taxing jurisdictions would contribute the following over the thirty-year forecast period:

Table 6
Impact on Local Taxing Jurisdictions

	Revenue Capture Over 30-Years				
Alpena County					
County	\$ 2,044,860	<i>Includes Agreement Amount</i>			
Ambulance	\$ 521,803				
Jail	\$ 347,868				
OPF#1	\$ 187,625				
OPF#2	\$ 3,658				
Veterans	\$ 73,050				
Recreation	\$ 173,934				
Alpena County Library					
Operating	\$ 419,879				
Alpena County College					
Operating	\$ 1,049,465				
City of Alpena					
Operating	\$ 6,772,976				
Extra Voted	\$ 420,509				
	\$ 12,015,626				

10. Release of Captured Revenues After Completion of Plan

When the Development and Financing Plans have been accomplished, the captured revenue is released, and the local taxing jurisdictions receive all the taxes levied on it from that point on.

11. Assumptions of Tax Increment Financing Plan.

The following assumptions were considered in the formulation of the Tax Increment Financing Plan:

- A. Real Property valuations are based on the 2003 actual State Taxable Value (S.T.V.) and reflect an increase of 1.50% each year after that. These increases are net of any additions or subtractions due to new construction, property acquisition, relocation, or other factors, based on an analysis of equalized valuations since 1981, as provided by the City of Alpena.
- B. Costs provided for the various development projects enumerated in Table 1 are estimated costs in 2023 dollars. Final costs are determined after the Authority authorizes the final designs.

12. Operating Agreement Between Downtown Development Authority and Local Unit of Government Regarding Use of Tax Increment Revenues.

The Downtown Development Authority will only spend funds within those annually approved through the budget process and shall only commit to loans, leases, or purchases with sufficient evidence of an adequate revenue source to support the proposal.

13. Relationship of the Tax Increment Financing Plan with Other Funding Programs.

As discussed in the Development Plan, revitalizing the downtown business district will include tax increment financing and other forms of intergovernmental and private funding such as grants, special assessments, and loans. Tax increment financing revenues are strongly recommended to leverage other funds to implement the planned program.

14. Relationship to Community Master Plan

The Development Plan indicates the need to revitalize the business areas of the community, which is an integral component of the community's redevelopment program and master plan.

If it is determined that any portions of the Downtown Development Plan conflict with the provisions of the Community Master Plan, then the Development Plan shall be adopted as a component of the Master Plan under Act 33 of 2008, the Municipal Planning Enabling Act.

15. Submission of an Annual Report to the Governing Body and State Tax Commission.

Annually, the Authority shall submit to the City of Alpena and the State Tax Commission a report on the status of the tax increment financing account. The information shall include those items enumerated in Part 9, Reporting Requirements, Act 57 of 2018 (MCL 125.4911). Further, the report shall be published in a newspaper of general circulation.

EXHIBITS

- A DDA Resolutions Requesting Public Hearings for the Boundary Expansion and Amended and Restated Development Plan and Tax Increment Financing Plan.
- B Letter and attachments from Anne Gentry, DDA Executive Director to City Council regarding Alpena Downtown Development Boundary Expansion & Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF).
- C City Council Meeting Minutes (October 3, 2022) establishing the Public Hearings for the Boundary Expansion & Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF).
- D Letter and Poster announcing the December 5, 2022 Public Hearings for the Boundary Expansion & Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF).
- E Affidavit of publication from the Alpena News Publishing Company of the Public Hearing notice for the Boundary Expansion & Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF).
- F Letter to the respective taxing jurisdictions and copies of the Certified Mail Receipts.
- G DDA Public Hearing Poster Location Addresses.
- H City Council Meeting Minutes (December 05, 2022) referencing the Public Hearings for the Boundary Expansion & Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF).
- I Intergovernmental Agreement between the County of Alpena and City of Alpena regarding the County of Alpena contribution to the DDA.
- J Ordinance No. 23-496 regarding the adoption of the expansion of the DDA Boundary.
- K Ordinance No. 23-497 regarding the adoption of the Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF).



Alpena Downtown Development Authority
Alpena County, Michigan

RESOLUTION OF THE BOARD OF THE
ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
REQUESTING EXPANSION OF ITS BOUNDARIES AND
AMENDMENTS TO ITS DEVELOPMENT PLAN AND
TAX INCREMENT FINANCING PLAN

Minutes of a Special Meeting of the Board of the Alpena Downtown Development Authority, County of Alpena, State of Michigan, held on September 27, 2022, at 4:00 PM, Eastern Standard Time.

PRESENT: Members Todd Britton, Jennifer Calery, Corey Canute, Nicholas Lusardi, Quintin Meek, Rachel Smolinski, Matt Wojda

ABSENT: Members Cristi Johnson, Michael Mahler

The following preamble and resolution were offered by Member Smolinski and supported by Member Canute.

WHEREAS, the City of Alpena, County of Alpena, State of Michigan (the "City") is authorized by the provisions of Act 57, Public Acts of Michigan, 2018, also known as the Recodified Tax Increment Financing Authorities Act, ("Act 57"), to create a downtown development authority and a downtown development district; and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority (the "Authority") which exercises its powers within the Downtown District designated by the City Council (the "District"); and

WHEREAS, the City Council of the City adopted Ordinance No. 110 on April 21, 1980 creating the Alpena Downtown Development Authority, and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority (the "Authority") which exercises its powers within the Downtown District designated by the City Council (the "District"); and

WHEREAS, it is necessary to request the City Council to amend the boundaries of the District to include certain parcels of land in the District as described in Exhibit A; and

WHEREAS, such amendment will encourage economic growth and prevent further deterioration of the City's central business district.

NOW THEREFORE BE IT RESOLVED THAT:

I. The Authority hereby requests the City Council to amend the boundaries of the District as proposed in the attached Exhibit A.

2. It is hereby determined that it is in the best interest of the public to amend the boundaries of the legal description of the Development Area to include the parcels described on Exhibit A and to enable the Authority to carry out its purposes more effectively.

3. The Secretary of the Authority is hereby directed to transmit a certified copy of this resolution to the City Clerk for further action contemplated by Act 57 and to request the City Council to call a public hearing on the amendment to the boundaries of the District.

4. Prior to the public hearing to be held by the City Council with respect to the boundary expansion, the Authority shall fully inform the taxing jurisdictions levying taxes subject to capture.

5. All resolutions and parts of resolutions insofar as they conflict with the provisions of this resolution by and the same hereby are rescinded.

AYES : Members Britton, Calery, Canute, Meek, Smolinski, Wojda.

NAYS : Members None.

RESOLUTION DECLARED ADOPTED.


Secretary DDA

September 27, 2022

EXHIBIT A

DDA BOUNDARY EXPANSION 8-28-22 (SOUTHSIDE ADDITION)

Note – “City” refers to the City of Alpena.

Beginning at the intersection of the centerline of River Street and the extension of the line common to Lots 12 and 13, Block 8 of the City; Thence Northwesterly along said centerline to the intersection of the centerline of Fifth Avenue; Thence Southwesterly, along the centerline of Fifth Avenue, to the extension of the centerline of the alley in Block 12 of the City; Thence Northwesterly, along the centerline of said Alley through Blocks 12, 14 and 17, to the Northwesterly line of Eighth Avenue; Thence Southwesterly, along said Northwesterly line, to the Northeasterly line of Lockwood Street; Thence Northwesterly along said Northeasterly line, to the Southeasterly line of Ninth Avenue; Thence Northeasterly, along said Southeasterly line, to the extension of the Alley in Block 24; Thence Northwesterly, along said centerline, to the Northwesterly line of Ninth Avenue; Thence Southwesterly, along said Northwesterly line, to the Northeasterly line of the Southwesterly 1/2 of Lot 11 and 12, Block 24 of the City; Thence Northwesterly, along said Northeasterly line, to the Southeasterly line of Lot 10, Block 24 of the City; Thence Southwesterly, along said Southeasterly line, to the Northeasterly line of Lockwood Street; Thence Northwesterly, along said Northeasterly line, to the Southeasterly line of Tenth Avenue; Thence Northeasterly, along said Southeasterly line, to the extension of the centerline of the Alley in Block 29 of the City; Thence Northwesterly, along said centerline through Blocks 29 and 41, to the Southwesterly line of Lots 1-6, Block 47 of the City; Thence Northwesterly, along said Southwesterly line, to the Northwesterly line of Thirteenth Avenue; Thence Southwesterly, along said Northwesterly line and it’s extension, to the Northeasterly Bank of Thunder Bay River; Thence Northwesterly and Northeasterly, along said Bank to Northeasterly line of Lot 3, Block 51 of the City; Thence Southeasterly, along said Northeasterly line, to the Northwesterly line of Fourteenth Avenue; Thence Southwesterly, along said Northwesterly line, to the extension of the centerline of the Alley in Block 49 of the City; Thence Southeasterly, along said centerline, through Blocks 49, 46, 42, 28, and 23, to the centerline of Ninth Avenue; Thence Northeasterly, along said centerline over Thunder Bay River, to the Northeasterly line of the former railroad right-of way; Thence Southeasterly, along said railroad right-of-way, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line, 65 feet, more or less; Thence Southeasterly, along the Southwesterly line of the former railroad right-of-way, 117 feet, to the extension of the Southeasterly line of Walnut Street; Thence Southwesterly, along said extension, to the Northeasterly bank of Thunder Bay River; Thence Northwesterly, along said Bank, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line, across Thunder Bay River to the Southwesterly Bank of said River; Thence Southeasterly, along said Bank including Rotary Island, to the line common to Lot 12 and 13, Block 8 of the City; Thence Southwesterly, along said line and it’s extension, to the Point of Beginning;

Except the following parcels:

520 RIVER ST	093-637-000-294-00
522 RIVER ST	093-637-000-296-00
524 RIVER ST	093-637-000-298-00
526 RIVER ST	093-637-000-300-00
122 N SEVENTH AVE	093-637-000-302-00
112 N SEVENTH AVE	093-637-000-304-00
621 RIVER ST	093-637-000-332-00
625 RIVER ST	093-637-000-334-00

631 RIVER ST	093-637-000-336-00
635 RIVER ST	093-637-000-338-00
208 N EIGHTH AVE	093-637-000-340-00
617 RIVER ST	093-637-000-344-00
121 N SEVENTH AVE	093-637-000-350-00
115 N SEVENTH AVE	093-637-000-352-00
614 RIVER ST	093-637-000-354-00
618 RIVER ST	093-637-000-356-00
622 RIVER ST	093-637-000-358-00
626 RIVER ST	093-637-000-360-00
112 N EIGHTH AVE	093-637-000-362-00
114 N EIGHTH AVE	093-637-000-364-00
111 N SEVENTH AVE	093-637-000-376-00
711 RIVER ST	093-637-000-426-00
713 RIVER ST	093-637-000-428-00
721 RIVER ST	093-637-000-432-00
725 RIVER ST	093-637-000-434-00
729 RIVER ST	093-637-000-436-00
733 RIVER ST	093-637-000-438-00
220 N NINTH AVE	093-637-000-440-00
222 N NINTH AVE	093-637-000-442-00
226 N NINTH AVE	093-637-000-444-00

DDA BOUNDARY EXPANSION 8-28-22 (NORTHSIDE ADDITION)

Note – “City” refers to the City of Alpena.

Beginning at the intersection of the centerline of Miller Street and the extension of the Southeasterly line of Lot 3, Block 85, George N. Fletcher’s 3rd Addition to the City; Thence Northeasterly, along said Southeasterly line, to the centerline of the Alley in said Block 85; Thence Northwesterly, along said centerline, to the Southeasterly line of Lot 8, said Block 85; Thence Northeasterly, along said Southeasterly line, to the centerline of Lake Street; Thence Southeasterly, along said centerline, to the extension of the Northwesterly line of the Southeasterly 49.5 feet of Lot 4, Block 96, George N. Fletcher’s 3rd Addition to the City; Thence Northeasterly, along said Northwesterly line, to the Southwesterly line of the Northeasterly 56.5 feet of said Lot 4; Thence Southeasterly, along said Southwesterly line, to the Southeasterly line of said Lot 4; Thence Northeasterly, along said Southeasterly line of said Lot 4 and the Southeasterly line of lot 9, Block 96, to the Southeasterly line of Lot 4, Block 2, Wade’s Addition to the City; Thence Northeasterly, along said Lot 4, to the Southeasterly line of Lot 9, Block 2, of Wade’s Addition; Thence Northeasterly, along said Southeasterly line, to the Southwesterly line of Clark Street; Thence Northwesterly, along said Southwesterly line, to the centerline of Second Avenue; Thence Southwesterly, along said centerline, to the extension of the Southwesterly 55 feet of Lot 1 and 2, Block 89, George N. Fletcher’s 3rd Addition to the City; Thence Northwesterly, along said line, 99 feet; Thence Northeasterly 1 foot; Thence Northwesterly 66 feet to the Northwesterly line of said Lot 2; Thence Southwesterly, along said Northwesterly line, to the Northwesterly line of Lot 11, Block 86, George N. Fletcher’s 3rd Addition to the City; Thence Southwesterly, along said Northwesterly line, to the centerline of the Alley in said Block 89; Thence Southeasterly, along said centerline, to the extension of the Southeasterly line of the Southeasterly 1/2 of Lot 2, Block 86, George N. Fletcher’s Addition to the City; Thence Southwesterly,

along said Southeasterly line, to the centerline of Miller Street; Thence Southeasterly, along said centerline, to the Point of Beginning.

Alpena Downtown Development Authority
Alpena County, Michigan

RESOLUTION OF THE BOARD OF THE
ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
REQUESTING PUBLIC HEARING FOR THE AMENDED AND RESTATED
DEVELOPMENT PLAN AND
TAX INCREMENT FINANCING PLAN

Minutes of a Special Meeting of the Board of the Alpena Downtown Development Authority, County of Alpena, State of Michigan, held on September 27, 2022, at 4:00 PM, Eastern Standard Time.

PRESENT: Members Todd Britton, Jennifer Calery, Corey Canute, Nicholas Lusardi, Quintin Meek, Rachel Smolinski, Matt Wojda

ABSENT: Members Cristi Johnson, Michael Mahler

The following preamble and resolution were offered by Member Smolinski and supported by Member Meek:

WHEREAS, the City of Alpena, County of Alpena, State of Michigan (the "City") is authorized by the provisions of Act 57, Public Acts of Michigan, 2018, also known as the Recodified Tax Increment Financing Authorities Act, ("Act 57"), to create a downtown development authority and a downtown development district; and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority (the "Authority") which exercises its powers within the Downtown District designated by the City Council (the "District"); and

WHEREAS, the City Council of the City adopted Ordinance No. 110 on April 21, 1980, creating the Alpena Downtown Development Authority, and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority (the "Authority") which exercises its powers within the Downtown District designated by the City Council (the "District"); and

WHEREAS, it is necessary to request the City Council to amend and restate the Development Plan and Tax Increment Plan; and

WHEREAS, such amendment and restatement will encourage economic growth and prevent further deterioration of the City's central business district.

NOW THEREFORE BE IT RESOLVED THAT:

1. The Authority hereby requests the City Council to schedule a public hearing to hearing public comments regarding the Amended and Restated Development Plan and Tax Increment Financing Plan attached as **Exhibit A**.

2. It is hereby determined that it is in the best interest of the public to amend and restate DDA Development Plan and tax Increment Financing Plan attached as **Exhibit A** and to enable the Authority to carry out its purposes more effectively.

3. The Secretary of the Authority is hereby directed to transmit a certified copy of this resolution to the City Clerk for further action contemplated by Act 57 and to request the City Council to call a public hearing on the Amended and Restated Development Plan and Tax Increment Financing Plan.

4. Prior to the public hearing to be held by the City Council with respect to the Amended and Restated Development Plan and Tax Increment Financing Plan., the Authority shall fully inform the taxing jurisdictions levying taxes subject to capture.

5. All resolutions and parts of resolutions insofar as they conflict with the provisions of this resolution by and the same hereby are rescinded.

AYES : Members Britton, Calery, Canute, Meek, Smolinski, Wojda.

NAYS : Members None.

RESOLUTION DECLARED ADOPTED.



Secretary DDA

September 27, 2022



DATE: September 28, 2022
TO: Mayor and City Council Members
COPY: Rachel Smolinski, City Manager
Anna Soik, City Clerk/ Treasurer/ Finance Director
FROM: Anne Gentry, Downtown Development Authority
RE: Alpena Downtown Development Boundary Expansion & Amended and Restated Downtown Development and Tax Increment Financing Plan (TIF)

Over the last year, the Downtown Development Authority (DDA) has been evaluating an expansion of its boundaries to further the positive development and economic growth we have seen in our current downtown district. I plan to attend the City Council Meeting on October 3 to give a presentation that will provide information about why we are proposing an expansion, what benefits properties will have by being in the DDA district, and what the next steps are for the expansion process.

In September 2022, the DDA Board of Directors passed two resolutions to request of City Council to begin the process of formally expanding our boundaries and establishing a new Downtown Development and TIF Plan by organizing a public hearing on each. Both resolutions are included with this memo:

- RESOLUTION REQUESTING EXPANSION OF ITS BOUNDARIES
 - *This resolution requests of City Council to hold a public hearing on the expanded boundaries. Included in the resolution is the legal description of the parcels requested to be added to the DDA District.*
- RESOLUTION REQUESTING PUBLIC HEARING FOR THE AMENDED AND RESTATED DEVELOPMENT PLAN AND TAX INCREMENT FINANCING PLAN
 - *This resolution requests of City Council to hold a public hearing on the new Amended and Restated Development Plan & Tax Increment Financing Plan, which is also attached to this memo. This plan will create a new TIF plan for the expanded district and outlines the projects and developments that will be funded through TIF.*

We are requesting both hearings take place at the same City Council meeting on Monday, December 5, 2022 at 6:00 pm. We are working with Beckett & Raeder on the boundary expansion process, and they will be handling the public notice requirements. There is a timeline attached to this memo that states the timeline that will be set into motion once a public hearing is scheduled.

Requested motion: I move to schedule a Public Hearing on Monday, December 5, 2022 at 6:00 pm regarding the amended the boundaries of the Downtown Development Authority district.

Requested second motion: I move to schedule a Public Hearing on Monday, December 5, 2022 at 6:00 pm on the 2022 Amended and Restated Development Plan & Tax Increment Financing Plan for the City of Alpena Downtown Development Authority.

We appreciate your consideration of these requests. We are proud of how vibrant our current DDA district is and the positive development that has taken place since our DDA was first established in 1980. We believe this expansion will help continue to facilitate positive physical, aesthetic, and economic growth in two key areas of the City, Chisholm Street and North Second Avenue. Property and business owners in these areas have expressed their support of being incorporated in the DDA district, as they recognize the opportunities it opens up and the positive effect it has on their properties and neighborhoods.

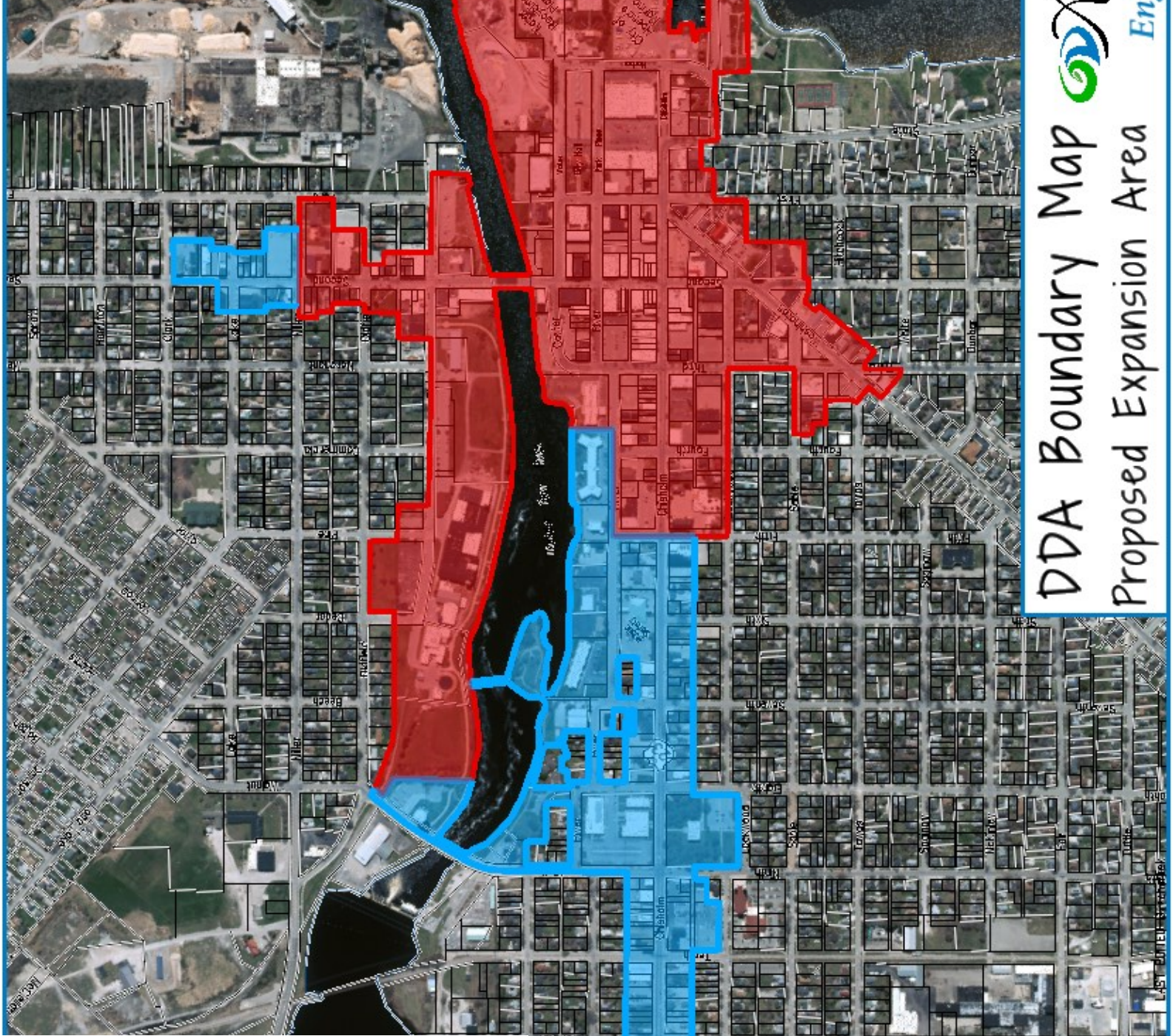
A healthy downtown improves the entire community's quality of life. We appreciate your consideration of our boundary expansion to create a more vibrant, walkable district that encourages community investment and pride and acts as a vital hub of commerce, culture, and activity.



Anne Gentry
Executive Director

**City of Alpena DDA - Boundary Expansion and Development Plan Adoption
Public Hearing Process**

Step	Action	Contents	Documentation by City
1	City Council establishes Public Hearing Date at October 3, 2022 Meeting December 5, 2022 Public Hearing	Public Hearing scheduled at least thirty days from date of City Council consideration.	Copy of meeting minutes
2	Newspaper Advertisement First Notice in Newspaper no more than 40 days from Public Hearing date. First Notice – Week of October 26 2022	Date, Time, Location of Meeting; General description of purpose and area within community affected by Plan	Affidavit of publication from local newspaper
3	Newspaper Advertisement Second Notice in Newspaper within 20 days of Public Hearing Second Notice – Week of November 15, 2022	Date, Time, Location of Meeting; General description of purpose and area within community affected by Plan	Affidavit of publication from local newspaper
4	Mailing – First Class Notice to Property Owners within the proposed DDA district expansion area Week of November 15, 2022	Date, Time, Location of Meeting; General description of purpose and area affected by Plan	List of Property Owners sent notification.
5	Posters 20 locations in District no more than 40 days from Public Hearing date. Week of October 26, 2022	20 Public Hearing posters posted within the proposed district area.	List noting the address of each Public Hearing poster location
6	Mailing – Certified Notice of Public Hearing certified mailed to each taxing jurisdiction whose taxes will be captured by the DDA TIF Plan Week of November 15, 2022	Date, Time, Location of Meeting; General description of purpose and area affected by Plan with copy of the Development Plan and TIF Plan	Copy of all letters mailed.
7	Public Hearing Monday, December 5 2022	City Council conducts the Public Hearing	City Council Minutes
8	Opting Out Period Impacted Jurisdictions have 60 days to notify the City if they are opting out or agreeing to another form of tax capture. February 3, 2023		
9	Ordinance February 6, 2023/ February 20, 2023	City Council adopts ordinance which, by reference, approves the Boundary	City Council minutes and certified copy of ordinance



DDA Boundary Map
 Proposed Expansion Area



Red = existing DDA district

Blue= proposed parcels to add to DDA district

Alpena Downtown Development Authority
Alpena County, Michigan

RESOLUTION OF THE BOARD OF THE
ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
REQUESTING EXPANSION OF ITS BOUNDARIES AND
AMENDMENTS TO ITS DEVELOPMENT PLAN AND
TAX INCREMENT FINANCING PLAN

Minutes of a Special Meeting of the Board of the Alpena Downtown Development Authority,
County of Alpena, State of Michigan, held on September 27, 2022, at 4:00 PM, Eastern Standard Time.

PRESENT: Members Todd Britton, Jennifer Calery, Corey Canute, Nicholas Lusardi, Quintin Meek,
Rachel Smolinski, Matt Wojda

ABSENT: Members Cristi Johnson, Michael Mahler

The following preamble and resolution were offered by Member Smolinski and supported by
Member Canute.

WHEREAS, the City of Alpena, County of Alpena, State of Michigan (the "City") is authorized
by the provisions of Act 57, Public Acts of Michigan, 2018, also known as the Recodified Tax Increment
Financing Authorities Act, ("Act 57"), to create a downtown development authority and a downtown
development district; and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority
(the "Authority") which exercises its powers within the Downtown District designated by the City Council
(the "District"); and

WHEREAS, the City Council of the City adopted Ordinance No. 110 on April 21, 1980 creating the Alpena
Downtown Development Authority, and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority
(the "Authority") which exercises its powers within the Downtown District designated by the City Council
(the "District"); and

WHEREAS, it is necessary to request the City Council to amend the boundaries of the District to include
certain parcels of land in the District as described in Exhibit A; and

WHEREAS, such amendment will encourage economic growth and prevent further deterioration of the
City's central business district.

NOW THEREFORE BE IT RESOLVED THAT:

1. The Authority hereby requests the City Council to amend the boundaries of the District as proposed in
the attached Exhibit A.

2. It is hereby determined that it is in the best interest of the public to amend the boundaries of the legal description of the Development Area to include the parcels described on Exhibit A and to enable the Authority to carry out its purposes more effectively.

3. The Secretary of the Authority is hereby directed to transmit a certified copy of this resolution to the City Clerk for further action contemplated by Act 57 and to request the City Council to call a public hearing on the amendment to the boundaries of the District.

4. Prior to the public hearing to be held by the City Council with respect to the boundary expansion, the Authority shall fully inform the taxing jurisdictions levying taxes subject to capture.

5. All resolutions and parts of resolutions insofar as they conflict with the provisions of this resolution by and the same hereby are rescinded.

AYES : Members Britton, Calery, Canute, Meek, Smolinski, Wojda.

NAYS : Members None.

RESOLUTION DECLARED ADOPTED.


Secretary DDA

September 27, 2022

EXHIBIT A

DDA BOUNDARY EXPANSION 8-28-22 (SOUTHSIDE ADDITION)

Note – “City” refers to the City of Alpena.

Beginning at the intersection of the centerline of River Street and the extension of the line common to Lots 12 and 13, Block 8 of the City; Thence Northwesterly along said centerline to the intersection of the centerline of Fifth Avenue; Thence Southwesterly, along the centerline of Fifth Avenue, to the extension of the centerline of the alley in Block 12 of the City; Thence Northwesterly, along the centerline of said Alley through Blocks 12, 14 and 17, to the Northwesterly line of Eighth Avenue; Thence Southwesterly, along said Northwesterly line, to the Northeasterly line of Lockwood Street; Thence Northwesterly along said Northeasterly line, to the Southeasterly line of Ninth Avenue; Thence Northeasterly, along said Southeasterly line, to the extension of the Alley in Block 24; Thence Northwesterly, along said centerline, to the Northwesterly line of Ninth Avenue; Thence Southwesterly, along said Northwesterly line, to the Northeasterly line of the Southwesterly 1/2 of Lot 11 and 12, Block 24 of the City; Thence Northwesterly, along said Northeasterly line, to the Southeasterly line of Lot 10, Block 24 of the City; Thence Southwesterly, along said Southeasterly line, to the Northeasterly line of Lockwood Street; Thence Northwesterly, along said Northeasterly line, to the Southeasterly line of Tenth Avenue; Thence Northeasterly, along said Southeasterly line, to the extension of the centerline of the Alley in Block 29 of the City; Thence Northwesterly, along said centerline through Blocks 29 and 41, to the Southwesterly line of Lots 1-6, Block 47 of the City; Thence Northwesterly, along said Southwesterly line, to the Northwesterly line of Thirteenth Avenue; Thence Southwesterly, along said Northwesterly line and it's extension, to the Northeasterly Bank of Thunder Bay River; Thence Northwesterly and Northeasterly, along said Bank to Northeasterly line of Lot 3, Block 51 of the City; Thence Southeasterly, along said Northeasterly line, to the Northwesterly line of Fourteenth Avenue; Thence Southwesterly, along said Northwesterly line, to the extension of the centerline of the Alley in Block 49 of the City; Thence Southeasterly, along said centerline, through Blocks 49, 46, 42, 28, and 23, to the centerline of Ninth Avenue; Thence Northeasterly, along said centerline over Thunder Bay River, to the Northeasterly line of the former railroad right-of way; Thence Southeasterly, along said railroad right-of-way, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line, 65 feet, more or less; Thence Southeasterly, along the Southwesterly line of the former railroad right-of-way, 117 feet, to the extension of the Southeasterly line of Walnut Street; Thence Southwesterly, along said extension, to the Northeasterly bank of Thunder Bay River; Thence Northwesterly, along said Bank, to the Southeasterly line of Ninth Avenue; Thence Southwesterly, along said Southeasterly line, across Thunder Bay River to the Southwesterly Bank of said River; Thence Southeasterly, along said Bank including Rotary Island, to the line common to Lot 12 and 13, Block 8 of the City; Thence Southwesterly, along said line and it's extension, to the Point of Beginning;

Except the following parcels:

520 RIVER ST	093-637-000-294-00
522 RIVER ST	093-637-000-296-00
524 RIVER ST	093-637-000-298-00
526 RIVER ST	093-637-000-300-00
122 N SEVENTH AVE	093-637-000-302-00
112 N SEVENTH AVE	093-637-000-304-00
621 RIVER ST	093-637-000-332-00
625 RIVER ST	093-637-000-334-00

631 RIVER ST	093-637-000-336-00
635 RIVER ST	093-637-000-338-00
208 N EIGHTH AVE	093-637-000-340-00
617 RIVER ST	093-637-000-344-00
121 N SEVENTH AVE	093-637-000-350-00
115 N SEVENTH AVE	093-637-000-352-00
614 RIVER ST	093-637-000-354-00
618 RIVER ST	093-637-000-356-00
622 RIVER ST	093-637-000-358-00
626 RIVER ST	093-637-000-360-00
112 N EIGHTH AVE	093-637-000-362-00
114 N EIGHTH AVE	093-637-000-364-00
111 N SEVENTH AVE	093-637-000-376-00
711 RIVER ST	093-637-000-426-00
713 RIVER ST	093-637-000-428-00
721 RIVER ST	093-637-000-432-00
725 RIVER ST	093-637-000-434-00
729 RIVER ST	093-637-000-436-00
733 RIVER ST	093-637-000-438-00
220 N NINTH AVE	093-637-000-440-00
222 N NINTH AVE	093-637-000-442-00
226 N NINTH AVE	093-637-000-444-00

DDA BOUNDARY EXPANSION 8-28-22 (NORTHSIDE ADDITION)

Note – “City” refers to the City of Alpena.

Beginning at the intersection of the centerline of Miller Street and the extension of the Southeasterly line of Lot 3, Block 85, George N. Fletcher’s 3rd Addition to the City; Thence Northeasterly, along said Southeasterly line, to the centerline of the Alley in said Block 85; Thence Northwesterly, along said centerline, to the Southeasterly line of Lot 8, said Block 85; Thence Northeasterly, along said Southeasterly line, to the centerline of Lake Street; Thence Southeasterly, along said centerline, to the extension of the Northwesterly line of the Southeasterly 49.5 feet of Lot 4, Block 96, George N. Fletcher’s 3rd Addition to the City; Thence Northeasterly, along said Northwesterly line, to the Southwesterly line of the Northeasterly 56.5 feet of said Lot 4; Thence Southeasterly, along said Southwesterly line, to the Southeasterly line of said Lot 4; Thence Northeasterly, along said Southeasterly line of said Lot 4 and the Southeasterly line of lot 9, Block 96, to the Southeasterly line of Lot 4, Block 2, Wade’s Addition to the City; Thence Northeasterly, along said Lot 4, to the Southeasterly line of Lot 9, Block 2, of Wade’s Addition; Thence Northeasterly, along said Southeasterly line, to the Southwesterly line of Clark Street; Thence Northwesterly, along said Southwesterly line, to the centerline of Second Avenue; Thence Southwesterly, along said centerline, to the extension of the Southwesterly 55 feet of Lot 1 and 2, Block 89, George N. Fletcher’s 3rd Addition to the City; Thence Northwesterly, along said line, 99 feet; Thence Northeasterly 1 foot; Thence Northwesterly 66 feet to the Northwesterly line of said Lot 2; Thence Southwesterly, along said Northwesterly line, to the Northwesterly line of Lot 11, Block 86, George N. Fletcher’s 3rd Addition to the City; Thence Southwesterly, along said Northwesterly line, to the centerline of the Alley in said Block 89; Thence Southeasterly, along said centerline, to the extension of the Southeasterly line of the Southeasterly 1/2 of Lot 2, Block 86, George N. Fletcher’s Addition to the City; Thence Southwesterly,

along said Southeasterly line, to the centerline of Miller Street; Thence Southeasterly, along said centerline, to the Point of Beginning.

Alpena Downtown Development Authority
Alpena County, Michigan

RESOLUTION OF THE BOARD OF THE
ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
REQUESTING PUBLIC HEARING FOR THE AMENDED AND RESTATED
DEVELOPMENT PLAN AND
TAX INCREMENT FINANCING PLAN

Minutes of a Special Meeting of the Board of the Alpena Downtown Development Authority, County of Alpena, State of Michigan, held on September 27, 2022, at 4:00 PM, Eastern Standard Time.

PRESENT: Members Todd Britton, Jennifer Calery, Corey Canute, Nicholas Lusardi, Quintin Meek, Rachel Smolinski, Matt Wojda

ABSENT: Members Cristi Johnson, Michael Mahler

The following preamble and resolution were offered by Member Smolinski and supported by Member Meek:

WHEREAS, the City of Alpena, County of Alpena, State of Michigan (the "City") is authorized by the provisions of Act 57, Public Acts of Michigan, 2018, also known as the Recodified Tax Increment Financing Authorities Act, ("Act 57"), to create a downtown development authority and a downtown development district; and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority (the "Authority") which exercises its powers within the Downtown District designated by the City Council (the "District"); and

WHEREAS, the City Council of the City adopted Ordinance No. 110 on April 21, 1980, creating the Alpena Downtown Development Authority, and

WHEREAS, the City Council of the City duly established the Alpena Downtown Development Authority (the "Authority") which exercises its powers within the Downtown District designated by the City Council (the "District"); and

WHEREAS, it is necessary to request the City Council to amend and restate the Development Plan and Tax Increment Plan; and

WHEREAS, such amendment and restatement will encourage economic growth and prevent further deterioration of the City's central business district.

NOW THEREFORE BE IT RESOLVED THAT:

1. The Authority hereby requests the City Council to schedule a public hearing to hearing public comments regarding the Amended and Restated Development Plan and Tax Increment Financing Plan attached as **Exhibit A**.

2. It is hereby determined that it is in the best interest of the public to amend and restate DDA Development Plan and tax Increment Financing Plan attached as **Exhibit A** and to enable the Authority to carry out its purposes more effectively.

3. The Secretary of the Authority is hereby directed to transmit a certified copy of this resolution to the City Clerk for further action contemplated by Act 57 and to request the City Council to call a public hearing on the Amended and Restated Development Plan and Tax Increment Financing Plan.

4. Prior to the public hearing to be held by the City Council with respect to the Amended and Restated Development Plan and Tax Increment Financing Plan., the Authority shall fully inform the taxing jurisdictions levying taxes subject to capture.

5. All resolutions and parts of resolutions insofar as they conflict with the provisions of this resolution by and the same hereby are rescinded.

AYES : Members Britton, Calery, Canute, Meek, Smolinski, Wojda.

NAYS : Members None.

RESOLUTION DECLARED ADOPTED.



Secretary DDA

September 27, 2022



COUNCIL PROCEEDINGS

October 03, 2022

The Municipal Council of the City of Alpena met in regular session in person on the above date and was called to order at 6:00 p.m. by the Mayor.

Present: Mayor Waligora, Councilmember Nowak, and Councilmember Mitchell.

Absent: Mayor Pro Tem Johnson and Councilmember Walchak.

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

APPROVAL OF THE AGENDA

Moved by Councilmember Nowak, seconded by Councilmember Mitchell, to approve the agenda.

Motion carried 3-0, 2 absent.

MINUTES

The minutes of the regular and closed sessions of September 19, 2022, were approved as printed.

CONSENT AGENDA

Moved by Councilmember Nowak, seconded by Councilmember Mitchell, that the following Consent Agenda items be approved:

- A. Bills to be allowed, in the amount of \$601,413.78.
- B. Approval of a noise ordinance variance request from 10 p.m. to 6 a.m., October 3-12, 2022, for resurfacing Chisholm Street from State Avenue to Eleventh Avenue.
- C. Council appointment of Catherine Stedman to the Wildlife Sanctuary Board for a three-year term expiring on October 1, 2025.
- D. Mayoral reappointment of Matthew Wojda to the Downtown Development Authority for a four-year term expiring on October 3, 2026.
- E. Council reappointment of Jon Broers and Wayne Lewis to the Zoning Board of Appeals for a three-year term expiring on October 1, 2025.

- F. Approval of a budget amendment request to increase the expenditure for Parks Department in the General Fund in the amount of \$4,945 which will come from committed fund balance.
- G. Reappointment of Councilmember Nowak to the Alpena County Central Dispatch Policy and Procedures Committee for a two-year term beginning on January 1, 2023 and expiring on December 31, 2024.
- H. Authorize a vote to be cast for Jean Stegeman and Brenda Stumbo for three-year terms beginning January 1, 2023, as Directors of the Michigan Municipal League Liability and Property Pool.

Motion carried 3-0, 2 absent.

ORDINANCE 22-480

Attorney Pfeifer delivered the first reading of Ordinance 22-480 which amends the City of Alpena Zoning Map.

DDA BOUNDARY EXPANSION

Moved by Councilmember Nowak, seconded by Councilmember Mitchell, to schedule a public hearing on Monday, December 5, 2022 at 6:00 p.m. regarding amending the boundaries of the Downtown Development Authority district.

Motion carried 3-0, 2 absent.

Moved by Councilmember Nowak, seconded by Councilmember Mitchell, to schedule a public hearing on Monday, December 5, 2022 at 6:00 p.m. on the 2022 Amended and Restated Development Plan and Tax Increment Financing Plan for the City of Alpena Downtown Development Authority.

Motion carried, 3-0, 2 absent.

THUNDER BAY RIVER CENTER DESIGN SERVICES

Moved by Councilmember Mitchell, seconded by Councilmember Nowak, to approve the UP Architects & Engineers proposal for completion of Phase I of the TBRC design.

Motion carried 3-0, 2 absent.

ADJOURN

On motion of Councilmember Nowak, seconded by Councilmember Mitchell, the
Municipal Council adjourned at 6:41 p.m.

Matthew Waligora
Mayor

ATTEST:

Anna Soik
City Clerk



City of Alpena
County of Alpena, Michigan

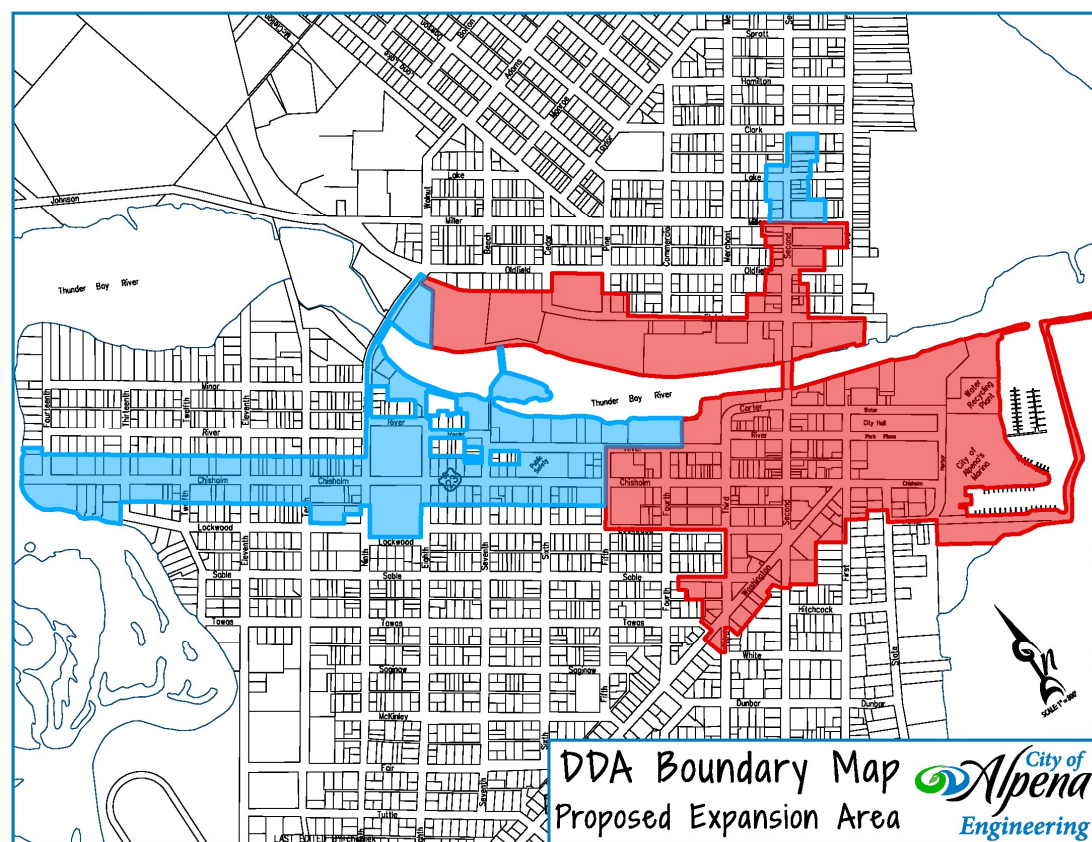
**NOTICE OF PUBLIC HEARING
AMENDED and RESTATED DEVELOPMENT PLAN AND
TAX INCREMENT FINANCING PLAN OF THE
ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
and
EXPANSION OF THE DDA DISTRICT**

TO ALL INTERESTED PERSONS IN THE CITY OF ALPENA:

PLEASE TAKE NOTICE that the City Council of the City of Alpena, County of Alpena, Michigan, will hold a public hearing on **Monday, the 5th day of December, 2022, at 6:00 o'clock, p.m.**, Eastern Standard Time, at City Hall, located at 208 N. First Avenue, Alpena, Michigan, to consider an ordinance to enact and adopt the Amended and Restated Development Plan and Tax Increment Financing Plan ("the Plan") for the Alpena Downtown Development Authority pursuant to Act 57 of the Public Acts of Michigan of 2018, and to expand the DDA District to include properties along generally along Chisholm, River, Second Avenue between Miller and Clark Streets. *(highlighted in blue on the map below)*

The boundaries of the development area to which the amendments to the Plan apply are generally described as follows:

Extending along Chisholm Street (US-23) between Fifth Avenue and the Thunder Bay River, River Street from the Holiday Inn Express to Ninth Avenue, excluding residential properties, and properties along Second Avenue between Miller and Clark.



Copies of the Development Plan and Tax Increment Financing Plan, maps, plats, etc. are on file for inspection at the office of the City Clerk located at 208 N. First Avenue, Alpena, Michigan, or the the Alpena DDA Office located at 124 E. Chisholm Street, Alpena, Michigan.

At the public hearing, all interested persons desiring to address the City Council will be afforded an opportunity to be heard in regard to the approval of the Amended and Restated Development Plan and Tax Increment Financing Plan, and the expansion of the DDA district.

PERSONS REQUIRING REASONABLE ACCOMMODATION TO DISABILITIES IN ORDER THAT THE HEARING BE ACCESSIBLE TO THEM ARE REQUESTED TO NOTIFY THE CITY CLERK NO LATER THAN 5 BUSINESS DAYS PRIOR TO THE DATE OF THE HEARING OF SUCH DISABILITY.

FURTHER INFORMATION may be obtained from the City Clerk.

This notice is given by order of the City Council of the City of Alpena, County of Alpena, Michigan.

Anna Soik, City Clerk



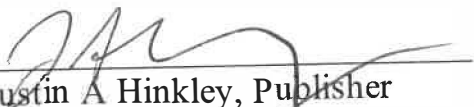
Alpena News Publishing Co
130 Park Place
Alpena, MI 49707
(989) 354-3111


State of Michigan)
 County of Alpena) ss:

Personally, appeared before me,
 Justin A Hinkley Publisher of
 Alpena Newspapers Publishing
 A newspaper printed, published and
 circulated in said county, and that he
 knows of his own Knowledge that

NOTICE OF PUBLIC HEARING

Made solemn oath that the attached
 notice was inserted for 2 time(s) in said
 newspaper; and that the first of said
 publication was on the **15TH** day
NOVEMBER 2022 and the last of said
 Publication was on the **29TH** day of
NOVEMBER 2022. And further
 deponent saith not.


 Justin A Hinkley, Publisher
 Sworn to before me and signed in
 my presence, this **29th** day of
NOVEMBER 2022.


 Christie Werda, Notary Public for
 Alpena County, Acting in Alpena County.
 Notary Expires: 7/30/2028.

City of Alpena
 County of Alpena, Michigan

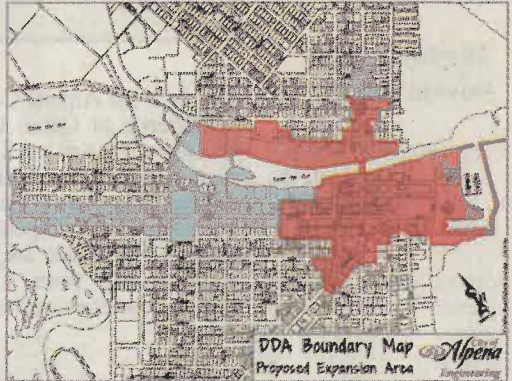
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The boundaries of the development area to which the amendments to the Plan apply are generally described as follows:

Extending along Chisholm Street (US-23) between Fifth Avenue and the Thunder Bay River, River Street from the Holiday Inn Express to Ninth Avenue, excluding residential properties, along Second Avenues between Miller and Clark.



Copies of the Development Plan and Tax Increment Financing Plan, maps, plats, etc. are on file for inspection at the office of the City Clerk located at 208 N. First Avenue, Alpena, Michigan, or the Alpena DDA Office located at 124 E. Chisholm Street, Alpena, Michigan.

At the public hearing, all interested persons desiring to address the City Council will be afforded an opportunity to be heard in regard to the approval of the Amended and Restated Development Plan and Tax Increment Financing Plan, and the expansion of the DDA district.

PERSONS REQUIRING REASONABLE ACCOMMODATION TO DISABILITIES IN ORDER THAT THE HEARING BE ACCESSIBLE TO THEM ARE REQUESTED TO NOTIFY THE CITY CLERK NO LATER THE 5 BUSINESS DAYS PRIOR TO THE DATE OF THE HEARING OF SUCH DISABILITY.

FURTHER INFORMATION may be obtained from the City Clerk.

This notice is given by order of the City Council of the City of Alpena, County of Alpena, Michigan.

Anna Soik, City Clerk



Greetings,

Attached to this letter you will find an official notice that the City of Alpena is **holding a public hearing on the boundary expansion on Monday, December 5, 2022 at 6:00 pm** at City Hall Council Chambers, 208 N. First Ave, Alpena, MI 49707 with the option attend virtually. At the hearing, there will be time for public comment regarding the expansion. All property owners within the expanded district have received the same notice in the mail about the hearing. Also attached to this letter is a copy of the proposed 2022 Amended & Restated Downtown Development & Tax Increment Financing Plan.

Sixty days after the hearing takes place, City Council will consider formally approving the expansion and updated Downtown Development & Tax Increment Financing Plan in February 2023.

There are three primary areas considered to be included:

- Chisholm Street corridor from 5th Avenue to the Thunder Bay River
- River Street from the Holiday Inn Express to 9th Avenue
- North Second Avenue from Miller to Clark Street.

We believe properties within these areas, which are all contiguous to our current district, could greatly benefit from the beautification, marketing, and economic development opportunities that are only available to properties within a DDA district. Being included in the district would also enable properties to be eligible for grant funding for revitalization—and the DDA could leverage funding from these new districts for larger improvements such as streetscaping, public art, and other projects.

If you have any questions about the implications of the boundary expansion, how the DDA operates, or what benefits would be available to you, please do not hesitate to reach out to the DDA Office at 989-356-6422 or anneg@alpena.mi.us

The goal of our organization is to create a **sense of place and community** within the district. We strive to create a more **vibrant, walkable downtown** that encourages **community investment and pride** and acts as a **vital hub of commerce, culture, and activity**. A healthy downtown improves the entire community's quality of life. Through our activities, we hope to inspire pride in the community and attract additional investment, jobs, businesses, and housing.

We have seen enormous improvements in our current district since the DDA was formed in 1980, and we are excited to usher in continued growth here in Alpena through this proposal.

Warmly,
DDA Boundary Expansion Committee

Anne Gentry, DDA Executive Director
Todd Britton
Mike Mahler
Rachel Smolinski
Matt Wojda
Ben Young



To learn more about the expansion, hearing, and view related documents, please scan the QR code. Paper copies are also available at the DDA Office, please contact 989-356-6422.

City of Alpena
County of Alpena, Michigan

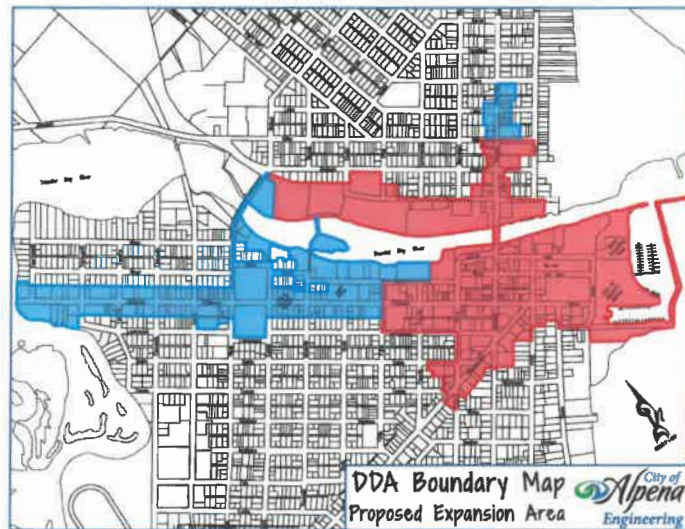
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FURTHER INFORMATION may be obtained from the City Clerk.

This notice is given by order of the City Council of the City of Alpena, County of Alpena, Michigan.

Anna Soik, City Clerk

7202 0640 2000 2086 8430

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Alpena, MI 49707

Certified Mail Fee	\$4.00
Extra Services & Fees (check box, add fee as appropriate)	\$3.25
<input type="checkbox"/> Return Receipt (hardcopy)	\$0.00
<input type="checkbox"/> Return Receipt (electronic)	\$0.00
<input type="checkbox"/> Certified Mail Restricted Delivery	\$0.00
<input type="checkbox"/> Adult Signature Required	\$0.00
<input type="checkbox"/> Adult Signature Restricted Delivery	\$0.00
Postage	\$9.00
Total Postage and Fees	\$16.25

Sent To: Alpena Community College
 665 Johnson St.
 Alpena, MI 49707

Postmark: NOV 30 2022

PS Form 3800, April 2015 PSN 7530-02-000-9047 See Reverse for Instructions

0648 9802 2000 0490 0202

U.S. Postal Service™
CERTIFIED MAIL® RECEIPT
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For delivery information, visit our website at www.usps.com®.

Alpena, MI 49707

Certified Mail Fee	\$4.00
Extra Services & Fees (check box, add fee as appropriate)	\$3.25
<input type="checkbox"/> Return Receipt (hardcopy)	\$0.00
<input type="checkbox"/> Return Receipt (electronic)	\$0.00
<input type="checkbox"/> Certified Mail Restricted Delivery	\$0.00
<input type="checkbox"/> Adult Signature Required	\$0.00
<input type="checkbox"/> Adult Signature Restricted Delivery	\$0.00
Postage	\$9.00
Total Postage and Fees	\$16.25

Sent To: County of Alpena
 720 W. Chisholm St.
 Alpena, MI 49707

Postmark: NOV 30 2022

PS Form 3800, April 2015 PSN 7530-02-000-9047 See Reverse for Instructions

COMPLETE THIS SECTION ON DELIVERY

A. Signature: *[Signature]*

B. Received by (Printed Name): *[Signature]*

C. Date of Delivery: *DEC 02 2022*

D. Is delivery address different from item 1? Yes No

3. Service Type:
 Priority Mail Express®
 Registered Mail™
 Adult Signature Restricted Delivery
 Certified Mail®
 Certified Mail Restricted Delivery
 Collect on Delivery
 Collect on Delivery Restricted Delivery
 Insured Mail (over \$500)
 Registered Mail Restricted Delivery

2. Article Number (Transfer from service label): 7202 0640 2000 0490 0202

PS Form 3811, July 2020 PSN 7530-02-000-9053

SENDER: COMPLETE THIS SECTION

1. Article Addressed to:
 County of Alpena
 720 W. Chisholm St.
 Alpena, MI 49707

2. Article Number (Transfer from service label): 7202 0640 2000 2086 8430

PS Form 3811, July 2020 PSN 7530-02-000-9053

COMPLETE THIS SECTION ON DELIVERY

A. Signature: *[Signature]*

B. Received by (Printed Name): *HAWLEY*

C. Date of Delivery: *12.5.22*

D. Is delivery address different from item 1? Yes No

3. Service Type:
 Priority Mail Express®
 Registered Mail™
 Adult Signature Restricted Delivery
 Certified Mail®
 Certified Mail Restricted Delivery
 Collect on Delivery
 Collect on Delivery Restricted Delivery
 Insured Mail (over \$500)
 Registered Mail Restricted Delivery

Domestic Return Receipt

Certified Mail service provides the following benefits:

- A receipt (this portion of the Certified Mail label).
- A unique identifier for your mailpiece.
- Electronic verification of delivery or attempted delivery.
- A record of delivery (including the recipient's signature) that is retained by the Postal Service™ for a specified period.

Important Reminders:

- You may purchase Certified Mail service with First-Class Mail®, First-Class Package Service®, or Priority Mail® service.
- Certified Mail service is *not* available for international mail.
- Insurance coverage is *not* available for purchase with Certified Mail service. However, the purchase of Certified Mail service does not change the insurance coverage automatically included with certain Priority Mail items.
- For an additional fee, and with a proper endorsement on the mailpiece, you may request the following services:
 - Return receipt service, which provides a record of delivery (including the recipient's signature). You can request a hardcopy return receipt or an electronic version. For a hardcopy return receipt, complete PS Form 3811, *Domestic Return Receipt*; attach PS Form 3811 to your mailpiece;

for an electronic return receipt, see a retail associate for assistance. To receive a duplicate return receipt for no additional fee, present this USPS®-postmarked Certified Mail receipt to the retail associate.

- Restricted delivery service, which provides delivery to the addressee specified by name, or to the addressee's authorized agent.
- Adult signature service, which requires the signee to be at least 21 years of age (not available at retail).
- Adult signature restricted delivery service, which requires the signee to be at least 21 years of age and provides delivery to the addressee specified by name, or to the addressee's authorized agent (not available at retail).

■ To ensure that your Certified Mail receipt is accepted as legal proof of mailing, it should bear a USPS postmark. If you would like a postmark on this Certified Mail receipt, please present your Certified Mail item at a Post Office™ for postmarking. If you don't need a postmark on this Certified Mail receipt, detach the barcoded portion of this label, affix it to the mailpiece, apply appropriate postage, and deposit the mailpiece.

IMPORTANT: Save this receipt for your records.

PS Form 3800, April 2015 (Reverse) PSN 7530-02-000-9047

Certified Mail service provides the following benefits:

- A receipt (this portion of the Certified Mail label).
- A unique identifier for your mailpiece.
- Electronic verification of delivery or attempted delivery.
- A record of delivery (including the recipient's signature) that is retained by the Postal Service™ for a specified period.

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USPS TRACKING#

9590 9402 7649 2122 0178 67

United States Postal Service

First-Class Mail Postage & Fees Paid USPS Permit No. G-10

Sender: Please print your name, address, and ZIP+4® in this box*

Alpena DDA
124 E. Chisholm St.
Alpena, MI 49707

USPS TRACKING#

9590 9402 7649 2122 0178 74

United States Postal Service

First-Class Mail Postage & Fees Paid USPS Permit No. G-10

Sender: Please print your name, address, and ZIP+4® in this box*

Alpena DDA
124 E. Chisholm St.
Alpena, MI 49707



DDA Public Hearing Poster Locations

1. Players Pub & Grub (113 S. 9th Ave)
2. Alpena County Courthouse (720 W. Chisholm St.)
3. Star Staffing Alpena (537 W. Chisholm St. Suite #100)
4. Edward Jones- Andrew Kowalski (805 W. Chisholm St. Ste B)
5. McInerney Chrysler Dodge Jeep Ram (832 W. Chisholm St.)
6. Alpena Senior Citizens Center (501 River St.)
7. Alpena Civic Theater (401 River St.)
8. Alpena Public Safety Building (501 W. Chisholm St.)
9. Wolverine State Credit Union (417 W. Chisholm St.)
10. Allegra Printing (829 W. Chisholm St.)
11. HPC Credit Union (1234 W. Chisholm St.)
12. Franks Key and Lock (1201 W. Chisholm St.)
13. Alpena Boys and Girls Club (601 River St.)
14. Clems Bait & Tackle (304 N. 9th Ave.)
15. Sports Page Lounge (823 W. Chisholm St.)
16. The Pampered Paw (819 W. Chisholm St.)
17. John Boy's Restaurant (817 W. Chisholm St.)
18. K-Otic Games (923 W. Chisholm St.)
19. Little Caesars (1135 W. Chisholm St.)
20. Up North Truck & Tire (913 W. Chisholm St.)

Current District Locations

21. Alpena City Hall (208 N. 1st Ave.)
22. Alpena DDA Office (124 E. Chisholm St.)
23. DDA Posting Board- Culligan Plaza
24. DDA Posting Board- Alpena Marina
25. DDA Posting Board- Pocket Park



COUNCIL PROCEEDINGS

December 05, 2022

The Municipal Council of the City of Alpena met in regular session on the above date and was called to order at 6:00 p.m. by the Mayor.

Present: Mayor Waligora, Mayor Pro Tem Johnson, Councilmember Mitchell, Councilmember Nowak, and Councilmember Walchak.

Absent: None.

PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

APPROVAL OF THE AGENDA

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Walchak, to approve the agenda.

Motion carried 5-0.

MODIFICATION TO THE AGENDA

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Mitchell, to move the City-Wide Pride presentation to before the public hearing and remove item G, approval of the Marina Shop lease renewal with All Marine and Storage through December 31, 2023, to Unfinished Business on the agenda.

Motion carried 5-0.

MINUTES

The minutes of the regular session of November 21, 2022, were approved as printed.

CITY-WIDE PRIDE PRESENTATION

The following employees were recognized for exhibiting “City-Wide Pride”: entire Police Department, DPW Technician, Todd “Kooter” Platt; Fire Command Officer, Chris Morrison; Firefighter/Paramedic, Cain Makowski; Chief of Police, Joel Jett; and a tie between Public Safety Clerk, Tracy Marquardt and Office Clerk, Gretchen Kruse.

PUBLIC HEARING FOR THE DDA BOUNDARY EXPANSION

A public hearing was conducted for the Downtown Development Authority (DDA) boundary expansion. A report was given by Anne Gentry, Executive Director of the DDA. A public comment period was opened. The Clerk reported that she received two written comments, both of which are in favor of the expansion. The public hearing was then closed, and council discussion ensued. Impacted jurisdictions have 60 days to notify the City if they are opting out or agreeing to another form of tax capture. The opt-out period ends February 3, 2023.

CONSENT AGENDA

Moved by Councilmember Nowak, seconded by Councilmember Mitchell, that the following Consent Agenda items be approved:

- A. Bills to be allowed, in the amount of \$1,190,064.19
- B. Approval of the Memorial Day, Fourth of July, and Christmas parades held within the city limits in 2023.
- C. PA 152 insurance opt-out effective calendar year 2023.
- D. Approval of revisions to Council Policy Statement No. 21 – Guidelines for Poverty Exemption.
- E. Adoption of Resolution No. 2022-19 which is a resolution to establish a policy regarding the accessibility of the Assessor’s office to taxpayers.
- F. Authorize Mayor Waligora to sign the Supervisor’s Warrant for the winter 2022 tax roll.
- G. Approval of the 2023 Council meeting schedule.

Motion carried 5-0.

ORDINANCE 22-482

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to adopt Ordinance No. 22-482.

Motion carried 5-0.

CULLIGAN PLAZA RENOVATION COMMUNITY SURVEY RESULTS

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Walchak, to receive and file the Culligan Plaza Renovation Community Survey results.

Motion carried 5-0.

GFOA AWARD

City Manager Smolinski informed the Council that the City of Alpena received the Government Finance Officer Association Certificate of Achievement for Excellence in Financial Reporting for the June 30, 2021, fiscal year. This is the 28th consecutive year for the award. Also, an Award of Financial Reporting Achievement was presented to the Clerk/Treasurer Office.

ABSTENTION FROM VOTE

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Mitchell, to approve the request from Councilmember Nowak to abstain from a vote on the All Marine lease renewal due to a relative being one of the principals in the contract.

Motion carried with votes as follows:

Ayes: Johnson, Mitchell, Walchak, and Waligora.

Nays: None.

Abstain: Nowak.

MARINA SHOP LEASE RENEWAL

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Walchak, to renew the Marina Shop lease with All Marine and Storage through December 31, 2023.

Motion carried with votes as follows:

Ayes: Mitchell, Walchak, Waligora, and Johnson.

Nays: None.

Abstain: Nowak.

DUMPSTER SERVICE CONTRACT RENEWAL

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to renew the contract with GFL Environmental for dumpster service for the requested unit prices for a one (1) year period ending December 31, 2023.

Motion carried 5-0.

MICHIGAN SPARK GRANT APPLICATION

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Walchak, to approve Resolution No. 2022-20 for the Riverside Skate Park improvements.

Motion carried 5-0.

Moved by Mayor Pro Tem Johnson, seconded by Councilmember Walchak, to approve Resolution No. 2022-21 for the Besser Museum Planet Walk.

Motion carried 5-0.

RECESS

The Municipal Council recessed from 7:38 p.m. to 7:46 p.m.

RECONVENE IN CLOSED SESSION

Moved by Councilmember Nowak, seconded by Mayor Pro Tem Johnson, to adjourn to closed session to discuss pending litigation for Currier LLC, dba Neighborhood Provisions.

Motion carried 5-0.

RECONVENE IN OPEN SESSION

The Municipal Council reconvened in open session at 8:05 p.m.

ADJOURN

On motion of Councilmember Nowak, seconded by Councilmember Mitchell, the Municipal Council adjourned at 8:06 p.m.

Matthew Waligora
Mayor

ATTEST:

Anna Soik
City Clerk



INTERLOCAL AGREEMENT

This Interlocal Agreement is made by and between the County of Alpena (hereinafter "County") and the City of Alpena (hereinafter "City").

Recitals

Whereas, the County and the City are local government units as defined in Section 2 of 1967 P.A. 7, Extra Session, known as the Urban Cooperation Act of 1967, MCL 124.501 *et seq.* (hereinafter "Act"); and

Whereas, pursuant to Section 5a of the Act, the County and the City may enter into an interlocal agreement for the sharing of all or a portion of revenue derived by and for the benefit of a local governmental unit entering into that agreement, which revenue results from the levy of general ad valorem property taxes or specific taxes levied in lieu of general ad valorem property taxes upon any property; and

Whereas, the City will adopt an expanded 2023 Development Plan and Tax Increment Financing Plan (the "Plan"). The Plan permits the Alpena Downtown Development Authority (DDA) to capture incremental tax revenues attributable to increases in values of the real and personal property located within the approved development district. A map of the approved development district is attached as Exhibit A; and

Whereas, it is anticipated that the enhancement of values in the district, and the values of nearby properties, will indirectly benefit all local governmental units, including the County, both during and after the completion of the Plan, and

Whereas, the County "opted out" of the Plan, but agrees to participate as detailed herein, as authorized by Section 5a of the Act.

Terms

1. The Plan shall remain active for thirty (30) years, beginning in 2023 and ending on December 31, 2053.
2. During the period of the Plan, the County shall contribute according to the table laid out in Exhibit B.
3. Funds shall be used for activities as outlined in the 2023 Downtown Development & Tax Increment Financing Plan with the purpose to:
 - Correct and prevent deterioration within business districts
 - To promote economic growth and revitalization
 - To encourage commercial revitalization and historic preservation

Interlocal Agreement re City and County of Alpena

4. The County Commissioners may choose to appoint a representative to serve on a Committee of the DDA and may recommend a person to City Council for appointment to the DDA Board of Directors.

Review of Agreement

5. This agreement may be terminated or rescinded by a referendum of the residents of either the County or the City not more than 45 days after the approval of the agreement by the governing body.
6. At year ten (10), if the taxable value of the expanded DDA district (as shown in blue in Exhibit A) has not increased to the amount laid out in the TIF Forecast for year ten (10) (reflecting an forecasted 2% increase in value each year), the County re-evaluate its contribution for the proceeding ten (10) years.
7. At year twenty (20), if the taxable value of the expanded DDA district (as shown in blue Exhibit A) has not increased to the amount laid out in the TIF Forecast for year twenty (20) (reflecting a forecasted 2% increase in value each year), the County may re-evaluate its contribution for the proceeding ten (10) years.

Signed:



Alpena County

Approved by Alpena County Commissioners on September 12, 2023

9/24/23

Date



City of Alpena

Matt J. Waligora, Mayor

11/20/23

Date

Exhibit B

Year	County Contribution
1	\$129,166
2	\$129,166
3	\$4,166
4	\$4,166
5	\$4,166
6	\$4,166
7	\$4,166
8	\$4,166
9	\$4,166
10	\$4,166
11	\$4,166
12	\$4,166
13	\$4,166
14	\$4,166
15	\$4,166
16	\$4,166
17	\$4,166
18	\$4,166
19	\$4,166
20	\$4,166
21	\$4,166
22	\$4,166
23	\$4,166
24	\$4,166
25	\$4,166
26	\$4,166
27	\$4,166
28	\$4,166
29	\$4,166
30	\$4,166
TOTAL	\$374,980

Interlocal Agreement re City and County of Alpena



ORDINANCE NO. 23-496

CITY OF ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
DDA BOUNDARY EXPANSION

An ordinance to expand the boundary of the City of Alpena Downtown Development Authority.

The City of Alpena ORDAINS:

SECTION 1

TITLE

This Ordinance shall be known and cited as the 2023 Boundary Expansion of the City of Alpena Downtown Development Authority.

SECTION 2

ADOPTION

The Alpena City Council, having held a public hearing on December 5, 2022, on the proposed boundary expansion as recommended by the Downtown Development Authority, attached hereto as Exhibit A, and incorporated herein by reference, hereby makes the determination that the expansion constitutes a public purpose. This determination and adoption is based on the following considerations:

- A. The expansion is in reasonable accord with the City of Alpena’s Master Plan and includes properties along the US-23 commercial corridor and 2nd Street;
- B. The expansion will further connect Alpena’s business districts allowing the DDA to provide technical support and programs;
- C. The expansion will avail commercial properties access to potential funding programs only designated for properties within a DDA district;
- D. Public services, such as fire and police protection and utilities, are or will be adequate to service the project area; and

SECTION 3

SECTION HEADINGS; SEVERABILITY; REPEALER

Section headings in this Ordinance are furnished for convenience only and shall not be considered to be part of this Ordinance. All other Ordinances, resolutions and orders or parts

thereof in conflict with the provisions of this Ordinance are, to the extent of such conflict, hereby repealed, and each section of the Ordinance and each subdivision of any section thereof is hereby declared to be independent, and the finding or holding of any section or subdivision thereof to be invalid or void shall not be deemed or held to affect the validity of any other section or subdivision.

EFFECTIVE DATE

THE PROVISIONS OF THIS ORDINANCE SHALL TAKE EFFECT TEN (10) DAYS AFTER PUBLICATION.

I HEREBY CERTIFY THAT THE ABOVE ORDINANCE WAS ADOPTED BY THE MUNICIPAL COUNCIL OF THE CITY OF ALPENA, MICHIGAN, AT A REGULAR MEETING HELD ON THE 20th DAY OF November 2023.



Matt J. Waligora
Mayor



Anna Soik
City Clerk/Treasurer/Finance Director

First Presented: October 2, 2023

Adopted: Nov. 20, 2023

Published: Nov 27, 2023

William A. City Attorney



ORDINANCE NO. 23-497

**CITY OF ALPENA DOWNTOWN DEVELOPMENT AUTHORITY
AMENDED AND RESTATED DEVELOPMENT AND TAX INCREMENTAL
FINANCING PLAN ORDINANCE**

An ordinance to adopt an Amended and Restated Downtown Development Authority Development and Tax Incremental Financing Plan in the City of Alpena.

The City of Alpena ORDAINS:

SECTION 1

TITLE

This Ordinance shall be known and cited as the 2023 City of Alpena Amended and Restated Downtown Development Authority Development and Tax Increment Financing Plan Ordinance.

SECTION 2

ADOPTION

The Alpena City Council, having held a public hearing on December 5, 2022, on the Amended and Restated Development and Tax Increment Financing Plan (the "Plan") prepared by the Downtown Development Authority, attached hereto as Exhibit A, and incorporated herein by reference, hereby makes the determination that the Plan constitutes a public purpose and adopts the Plan. This determination and adoption is based on the following considerations:

- A. The Plan meets the requirements set forth in Section 217(2) of the Recodified Tax Increment Financing Act, Michigan Public Act 57 of 2018;
- B. The Plan includes a proposed method of financing the development that is feasible and the Downtown Development Authority has the ability to arrange the financing;
- C. The development described in the Plan is reasonable and necessary to carry out the purpose of the Act;
- D. Any land within the Development Area that may be acquired by the Downtown Development Authority under the Plan will be reasonably necessary to carry out the purpose of the Plan and the Act in an efficient and economically satisfactory manner;
- E. The Plan is in reasonable accord with the City of Alpena's Master Plan;
- F. Public services, such as fire and police protection and utilities, are or will be adequate to service the project area; and

G. Any changes in zoning, streets, street levels, intersections and utilities are reasonably necessary for the project and for the City of Alpena.

SECTION 3

SECTION HEADINGS; SEVERABILITY; REPEALER

Section headings in this Ordinance are furnished for convenience only and shall not be considered to be part of this Ordinance. All other Ordinances, resolutions and orders or parts thereof in conflict with the provisions of this Ordinance are, to the extent of such conflict, hereby repealed, and each section of the Ordinance and each subdivision of any section thereof is hereby declared to be independent, and the finding or holding of any section or subdivision thereof to be invalid or void shall not be deemed or held to affect the validity of any other section or subdivision.

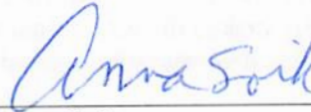
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Matt J. Waligora
Mayor



Anna Soik
City Clerk/Treasurer/Finance Director

First Presented: October 2, 2023

Adopted: Nov. 20, 2023

Published: Dec 1, 2023

William A. City Attorney